

# Police Superannuation Scheme

Financial report  
for the year ended  
30 June 2021



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## To the Presiding Member Police Superannuation Board

### Opinion

I have audited the financial report of the Police Superannuation Scheme for the financial year ended 30 June 2021.

In my opinion, the accompanying financial report gives a true and fair view of the financial position of the Police Superannuation Scheme as at 30 June 2021, its financial performance and its cash flows for the year then ended in accordance with relevant Treasurer's Instructions issued under the provisions of the *Public Finance and Audit Act 1987* and Australian Accounting Standards.

The financial report comprises:

- a Statement of Financial Position as at 30 June 2021
- an Income Statement for the year ended 30 June 2021
- a Statement of Changes in Member Benefits for the year ended 30 June 2021
- a Statement of Cash Flows for the year ended 30 June 2021
- a Statement of Changes in Equity for the year ended 30 June 2021
- notes, comprising significant accounting policies and other explanatory information
- a Certificate from the Presiding Member, Police Superannuation Board and the Manager, Police Super.

### Basis for opinion

I conducted the audit in accordance with the *Public Finance and Audit Act 1987* and Australian Auditing Standards. My responsibilities under those standards are further described in the 'Auditor's responsibilities for the audit of the financial report' section of my report. I am independent of the Police Superannuation Scheme. The *Public Finance and Audit Act 1987* establishes the independence of the Auditor-General. In conducting the audit, the relevant ethical requirements of APES 110 *Code of Ethics for Professional Accountants (including Independence Standards)* have been met.

I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my opinion.

### **Responsibilities of the Manager, Police Super and the members of the Police Superannuation Board for the financial report**

The Manager, Police Super is responsible for the preparation of the financial report that gives a true and fair view in accordance with relevant Treasurer's Instructions issued under the provisions of the *Public Finance and Audit Act 1987* and the Australian Accounting Standards, and for such internal control as management determines is necessary to enable the preparation of the financial report that gives a true and fair view and is free from material misstatement, whether due to fraud or error.

In preparing the financial report, the Manager, Police Super is responsible for assessing the entity's ability to continue as a going concern, taking into account any policy or funding decisions the government has made which affect the continued existence of the entity. The Manager, Police Super is also responsible for disclosing, as applicable, matters related to going concern and using the going concern basis of accounting, unless the assessment indicates that it is not appropriate.

The members of the Police Superannuation Board are responsible for overseeing the entity's financial reporting process.

### **Auditor's responsibilities for the audit of the financial report**

As required by section 31(1)(b) of the *Public Finance and Audit Act 1987*, I have audited the financial report of the Police Superannuation Scheme for the financial year ended 30 June 2021.

My objectives are to obtain reasonable assurance about whether the financial report as a whole is free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Australian Auditing Standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of this financial report.

As part of an audit in accordance with Australian Auditing Standards, I exercise professional judgement and maintain professional scepticism throughout the audit. I also:

- identify and assess the risks of material misstatement of the financial report, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for my opinion. The risk of not detecting a material misstatement resulting from fraud is higher

than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control

- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Police Superannuation Scheme's internal control
- evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by the Manager, Police Super
- conclude on the appropriateness of the Manager, Police Super's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the entity's ability to continue as a going concern. If I conclude that a material uncertainty exists, I am required to draw attention in my auditor's report to the related disclosures in the financial report or, if such disclosures are inadequate, to modify the opinion. My conclusion is based on the audit evidence obtained up to the date of the auditor's report. However, future events or conditions may cause an entity to cease to continue as a going concern
- evaluate the overall presentation, structure and content of the financial report, including the disclosures, and whether the financial report represents the underlying transactions and events in a manner that achieves fair presentation.

My report refers only to the financial report described above and does not provide assurance over the integrity of electronic publication by the entity on any website nor does it provide an opinion on other information which may have been hyperlinked to/from the report.

I communicate with the Manager, Police Super and the Presiding Member of the Police Superannuation Board about, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that I identify during the audit.



Andrew Richardson

**Auditor-General**

23 September 2021

**POLICE**

**SUPERANNUATION**

**SCHEME**

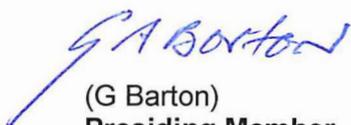
**Financial Statements**  
**2020/2021**

**Certification of the Financial Report for 30 June 2021**

We certify that the:

- financial statements of the Police Superannuation Scheme:
  - are in accordance with the accounts and records of the authority; and
  - comply with the relevant Treasurer's instructions; and
  - comply with relevant accounting standards; and
  - present a true and fair view of the financial position of the Scheme as at 30 June 2021 and the result of its operations and cash flows for the financial year.

Internal controls employed by the Police Superannuation Scheme over its financial reporting and its preparation of the financial statements have been effective throughout the financial year.



(G Barton)  
**Presiding Member**  
**Police Superannuation Board**  
16/09/2021



(J Gesty)  
**Manager**  
**Police Super**  
16/09/2021

**Police Superannuation Scheme**

**Financial Statements for the year ended 30 June 2021**

**Statement of Financial Position as at 30 June 2021**

	Note	2021 \$'000	2020 \$'000
<b>Assets</b>			
Cash and Cash Equivalents		5,997	896
Contributions Receivable		3	1,807
Receivables		7	8
<b>Investments</b>			
Property A		394,364	332,688
Australian Equities A		502,982	399,541
International Equities A		751,336	600,699
Diversified Strategies – Growth A		372,220	307,415
Diversified Strategies – Income		319,297	250,741
Cash		40,551	51,089
<b>Total Assets</b>		2,386,757	1,944,884
<b>Liabilities</b>			
Benefits Payable		(3,523)	(3,594)
Payables		(136)	(135)
<b>Total Liabilities Excluding Member Benefits</b>		(3,659)	(3,729)
<b>Net Assets Available for Member Benefits</b>		2,383,098	1,941,155
<b>Member benefits</b>			
Defined Benefit Member Liabilities	3	2,327,960	2,249,709
<b>Total net assets / (liabilities)</b>		55,138	(308,554)
<b>Equity</b>			
Defined benefits that are over or (under) funded	3	55,138	(308,554)
<b>Total equity</b>		55,138	(308,554)

## Police Superannuation Scheme

### Income Statement for the year ended 30 June 2021

	Note	2021 \$'000	2020 \$'000
<b>Superannuation activities</b>			
Changes in assets measured at fair value		480,618	(8,444)
Other revenue		1	8
<b>Total revenue</b>		480,619	(8,436)
Investment Expense	7	(21,821)	(14,093)
Administrative Expense	6	(829)	(815)
<b>Total Expenses</b>		(22,650)	(14,908)
<b>Profit from superannuation activities</b>		457,969	(23,344)
Net change in defined benefit member liabilities		(94,277)	(6,302)
<b>Net profit/(loss)</b>		363,692	(29,646)

### Statement of Changes in Member Benefits for the year ended 30 June 2021

	Note	2021 \$'000	2020 \$'000
<b>Opening balance as at 1 July</b>		2,249,709	2,256,847
<b>Contribution revenue</b>			
Past service liability contributions		83,730	72,715
Employer contributions		20,641	23,571
Member contributions		3,972	4,349
<b>Total</b>		108,343	100,635
<b>Benefits paid</b>			
Pensions		(104,682)	(97,761)
Commutation lump sums		(8,986)	(6,860)
Lump sums		(10,701)	(9,454)
<b>Total</b>		(124,369)	(114,075)
Net change in defined benefits		94,277	6,302
<b>Closing balance as at 30 June</b>		2,327,960	2,249,709

## Police Superannuation Scheme

### Statement of Cash Flows for the year ended 30 June 2021

	Note	2021 \$'000	2020 \$'000
<b>Cash flows from operating activities</b>			
Bank interest received		1	9
Administration expenses		(826)	(884)
<b>Net outflows of cash from operating activities</b>		(825)	(875)
<b>Cash flows from investing activities</b>			
Receipts from the sale of investments from Funds SA		103,950	87,135
Payments to Funds SA for the purchase of investments		(83,730)	(72,715)
<b>Net inflows from investing activities</b>		20,220	14,420
<b>Cash flows from financing activities</b>			
Contributions from past service liability		83,730	72,715
Contributions from employer		22,294	22,543
Contributions from members		4,122	4,338
<b>Benefits paid to members</b>			
Pensions		(104,192)	(97,015)
Commutation lump sums		(8,986)	(6,860)
Lump sums		(11,262)	(8,910)
<b>Net outflows from financing activities</b>		(14,294)	(13,190)
<b>Net increase/decrease in cash</b>		5,101	355
Cash at the beginning of the financial period		896	542
<b>Cash at the end of the financial period</b>		5,997	896

### Statement of Changes in Equity for the year ended 30 June 2021

	Note	2021 \$'000	2020 \$'000
<b>Opening balance as at 1 July</b>	3	(308,554)	(278,908)
Net operating result		363,692	(29,646)
<b>Closing balance as at 30 June</b>	3	55,138	(308,554)

**Notes to and Forming Part of the Financial Statements**

**1. Objectives and Funding**

**(a) Police Superannuation Scheme**

The Police Superannuation Scheme (the Scheme) was created pursuant to the *Police Superannuation Act 1990* (the Act). The Act provides defined superannuation benefits for Police Officers who are contributors to the Scheme.

Contributors to the Scheme are members of the Pension Division who are entitled to a pension-based benefit. The Pension Division was closed to new members in May 1990.

Pursuant to the Act, contributors make contributions to the Scheme based on a percentage of their salary, with the standard contribution rate being between five and six percent. A contribution account is maintained for each contributor. There are no provisions under the Act for contributing members to purchase additional benefits.

The Act requires that contributions to the Scheme are paid to the Treasurer, who in turn deposits those contributions into the Scheme. The Scheme is managed and invested by the Superannuation Funds Management Corporation of South Australia (Funds SA).

The Scheme is made up of one division, being the Pension Division. The Pension Division consists of the Fund Old Scheme Account (the Fund) and the Police Employer Account (the Govt) and contributions paid to each account and the accretions arising from the investment of those contributions.

**(b) Police Superannuation Board**

The Police Superannuation Board (the Board), established under the Act, is responsible for the administration of the Scheme. The Act also provides the Board with the necessary powers to administer the Scheme. The Board, with the approval of the relevant Minister, has contracted the South Australia Police Department (SAPOL) to provide administrative services.

Pursuant to the Act, the Board is required to determine a rate of return which is credited to each contribution account within the Fund at the end of the financial year. In determining the rate to be applied, the Act requires that the Board have regard to the net rate of return achieved by the investment of the Fund.

### (c) Superannuation Funds Management Corporation of South Australia

Funds SA is established under the *Superannuation Funds Management Corporation of South Australia Act 1995* (the Funds SA Act). Funds SA is responsible for the investment and management of the Scheme's funds pursuant to strategies formulated by Funds SA.

For further information on the investment of the Fund and the Police Employer Account, reference should be made to the financial report of Funds SA. The investment assets, liabilities, income and expense contained in these financial statements are related to the investment activities of Funds SA, a SA Government entity.

### (d) Funding Arrangements

Pursuant to section 14 of the Act, all benefit payments are met from the Consolidated Account or a Special Deposit Account established for that purpose which is then reimbursed from the Fund and the Police Employer Account within the Pension Division. The Fund proportion is that amount charged against the contributor's contribution account. The prescribed proportion is determined by the Board, in accordance with section 14(3) of the Act, taking into account the most recent actuarial review.

The Treasurer may also seek reimbursement of the employer portion of the benefit payment from the employer contributions made by SAPOL which are deposited into the Police Employer Account. Employer contributions are based on a percentage of salary at rates based on actuarial valuations. The rate for 2020-2021 was 22 percent.

For 2020-2021 the Police Employer Account's and the Fund's prescribed proportions of benefit payments for members of the Scheme were 76 percent and 24 percent respectively in accordance with the recommendations of Esther Conway, FIAA and Mark Nelson, FIAA in the Actuarial Report as at 30 June 2020.

The review scheduled for the 2020/2021 financial year with the balance sheet date of 30 June 2020 was completed by Mercer Consulting on 30 June 2021 and concludes that the Police Employer Account's and the Fund's prescribed proportions of benefit payments for members of the Scheme were to be retained at 76 percent and 24 percent respectively.

For the year ended 30 June 2021 \$22.3 million (\$22.6 million in 2019-2020) was deposited into the Police Employer Account in relation to employer contributions on behalf of members.

Since 30 June 1994 the Government adopted a policy of fully funding its superannuation liabilities with a target of achieving full funding by 2034. This will require contributions at levels higher than the current employer contributions to meet the accruing liability for current employees. For the year ended 30 June 2021 the Government transferred a further \$83.7 million (\$72.7 million in 2019-2020) to the Police Employer Account to meet liabilities in respect of the Scheme.

### 2. Significant Accounting Policies

#### (a) Basis of Accounting

The financial statements are general purpose financial statements. The accounts have been prepared in accordance with relevant Australian Accounting Standards, Treasurer's Instructions and Accounting Policy Statements promulgated under the provisions of the *Public Finance and Audit Act 1987*, except as provided below.

This financial report is prepared on the basis of fair value measurement of assets and liabilities except where otherwise stated.

The financial report is presented in Australian currency and all amounts have been rounded to the nearest thousand dollars (\$'000).

The financial statements were signed by Mr G Barton, Presiding Member and Mr J Gesty, Manager Police Super on 11 August 2021.

#### (b) New Accounting Standards

Certain new accounting standards and interpretations have been published that are not mandatory for the 30 June 2021 reporting period. The assessment of the impact of these new standards and interpretations is set out below.

##### AASB 1060 General Purpose Financial Statements – Simplified Disclosures for For-Profit and Not-for-Profit Tier 2 Entities

The standard applies to reporting periods beginning on or after 1 July 2021. Early adoption is permitted. The standard replaces the reduced disclosure requirements previously included in all Australian Accounting Standards with simplified disclosure requirements which will apply to Tier 2 entities.

AASB 1053 Application of Tiers of Australian Accounting Standards will still apply in conjunction with AASB 1060. Application of AASB 1060 without additional disclosures will significantly amend the content of Tier 2 financial reports.

The Scheme is not included in Tier 2. Police Super has assessed the impact of the amendments of AASB 1060, and has determined there will be no impact on the Scheme's financial statement.

**(c) Financial Assets and Liabilities**

**(a) Classification**

The Scheme classifies its financial assets and financial liabilities into the categories below in accordance with AASB 139.

*Financial assets and liabilities held for trading:*

These assets are acquired principally for the purpose of generating a profit from short-term fluctuation in price. All derivatives are classified as held for trading. Derivative financial instruments entered into, if any, by the Scheme do not meet the hedge accounting criteria as defined by AASB 9. Consequently, hedge accounting is not applied by the Scheme.

*Financial instruments designated at fair value through profit or loss upon initial recognition:*

These financial assets are designated on the basis that they are part of a group of financial assets which are managed and have their performance evaluated on a fair value basis in accordance with risk management and investment strategies of the Fund.

*Other financial liabilities*

This category includes all financial liabilities, other than those classified at fair value through profit or loss. Other financial liabilities are measured at their nominal amounts. Amounts are generally settled within 30 days of being recognised as other financial liabilities. Given the short-term nature of other financial liabilities, the nominal amount approximates fair value.

**(b) Recognition**

The Scheme recognises a financial asset or a financial liability when, and only when, it becomes a party to the contractual provisions of the instrument.

Purchases or sales of financial assets that require delivery of assets within the time frame generally established by regulation or convention in the marketplace are recognised on the trade date, i.e. the date that the Scheme commits to purchase or sell the asset.

**(c) Derecognition**

A financial asset (or, where applicable a part of a financial asset or part of a group of similar financial assets) is derecognised where:

- i. The rights to receive cash flows from the asset have expired; or
- ii. The Scheme has transferred its rights to receive cash flows from the asset or has assumed an obligation to pay the received cash flows in full without material delay to a third party under a 'pass-through' arrangement; and
- iii. Either:
  - a) the Scheme has transferred substantially all the risks and rewards of the asset, or

## Police Superannuation Scheme

- b) the Scheme has neither transferred nor retained substantially all the risks and rewards of the asset, but has transferred control of the asset

The Fund derecognises a financial liability when the obligation under the liability is discharged, cancelled or expires.

### **(d) Initial recognition**

Financial assets and financial liabilities at fair value through profit and loss are recorded in the statement of financial position at fair value. All transaction costs for such instruments are recognised directly in the income statement.

Receivables and financial liabilities (other than those classified at fair value through profit or loss) are measured initially at their fair value plus any directly attributable incremental costs of acquisition or issue.

### **(e) Subsequent Measurement**

After initial measurement, the Scheme measures investments at fair value through profit or loss. Subsequent changes in the fair value of those investments are recorded as 'changes in assets measured at fair value' through the income statement. Interest earned is recorded in 'Interest revenue'.

### **(f) Fair Value Measurement**

Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date.

The fair value measurement is based on the presumption that the transaction to sell the asset or transfer the liability takes place either:

- In the principal market for the asset or liability, or
- In the absence of a principal market, in the most advantageous market for the asset or liability

The principal or the most advantageous market must be accessible to by the Scheme.

The fair value of an asset or a liability is measured using the assumptions that market participants would use when pricing the asset or liability, assuming that market participants act in their best economic interest.

The Scheme uses valuation techniques that are appropriate in the circumstances and for which sufficient data are available to measure fair value, maximising the use of relevant observable inputs and minimising the use of unobservable inputs.

All assets and liabilities for which fair value is measured or disclosed in the financial statements are categorised within the fair value hierarchy.

**(g) Cash and Cash Equivalents**

Cash and short-term deposits in the statement of financial position comprise cash at bank and in hand and short-term deposits with an original maturity of three months or less, which are subject to an insignificant risk of changes in value.

For the purposes of the statement of cash flows, cash and cash equivalents consist of cash and short-term deposits as defined above.

**(h) Receivables and Payables**

Receivables are carried at nominal amounts due that approximate fair value. Receivables are normally settled within 30 days.

Payables are carried at nominal amounts that approximate fair value. They represent liabilities for goods and services provided to the Scheme prior to the end of the financial year that are unpaid when the Scheme becomes obliged to make future payments in respect of the purchase of these goods or services.

**(i) Benefits Payable**

Benefits payable are valued at fair value and relate to members who have ceased employment and provided the Scheme with appropriate notification on or prior to 30 June 2021 but paid after 30 June 2021. These also include pension payments payable on or prior to 30 June 2021 but paid after 30 June 2021.

**(j) Investment Revenue**

*Changes in fair values*

Changes in the fair value of investments invested with Funds SA are calculated as the difference between the fair value at sale, or at balance date, and the fair value at the previous valuation point. All changes are recognised in the income statement.

*Interest*

Interest revenue on cash and other financial assets carried at fair value is recorded according to the terms of the contract and recognised in the income statement.

**(k) Taxation**

The Scheme is a constitutionally protected superannuation fund in terms of Section 295-15 of the *Income Tax Assessment Act 1997*, Regulation 995-1.04 (Schedule 4) and is exempt from income tax. Therefore, no income tax has been brought to account in this financial report.

**(l) Goods and Services Tax (GST)**

## Police Superannuation Scheme

Revenues, expenses and assets are recognised net of the amount of GST, except:

- When the GST incurred on a sale or purchase of assets or services is not payable to or recoverable from the Australian Taxation Office (ATO), in which case the GST is recognised as part of the revenue or the expense item or as part of the cost of acquisition of the asset, as applicable; or
- When receivables and payables are stated with the amount of GST included.

The net amount of GST recoverable from, or payable to, the ATO is included as part of receivables or payables in the statement of financial position. Commitments and contingencies are disclosed net of the amount of GST recoverable from, or payable to, the ATO.

Cash flows are included in the statement of cash flows on a gross basis. The GST component of cash flows arising from investing activities, which is recoverable from, or payable to the ATO are classified as operating cash flows.

### **(m) Foreign Currency**

The functional and presentation currency of the Scheme is Australian Dollars, which is the currency of the primary economic environment the Scheme operates. The Scheme's performance is evaluated and its liquidity managed in Australian Dollars. Therefore, the Australian Dollar is considered as the currency that most faithfully represents the economic effects of the underlying transactions, events and conditions.

### **(n) Investments**

#### **(i) Property A**

The Property A portfolio comprises two sub-sectors:

##### ***Listed property trusts***

The listed property trust portfolio is invested and managed by external managers. The custodian appointed to hold the assets has valued the portfolios using market prices applicable at the balance date.

##### ***Unlisted property vehicles***

The unlisted property vehicles portfolio is invested and managed by external managers. Investments in this sub-sector have been valued in accordance with the valuations supplied by the managers.

#### **(ii) Australian Equities A**

The Australian Equities A portfolio comprises investments in listed Australian equities and is invested and managed by external managers. Discretely managed portfolios have been valued by the custodian appointed to hold the assets using market prices applicable at the balance date.

**(iii) International Equities A**

The International Equities A portfolio comprises investments in equities listed on international share markets and is invested and managed by external managers. Discretely managed portfolios have been valued by the custodian appointed to hold the assets using market prices applicable at the balance date. Investments in pooled international vehicles have been valued in accordance with the valuations supplied by the managers. Currency conversions have been made at the spot market mid-rates applicable at the balance date where applicable.

**(iv) Diversified Strategies - Growth A**

The Diversified Strategies - Growth A portfolio comprises investments in domestic (Australian) and overseas private equity funds and infrastructure funds, which are invested and managed by external managers.

Investments in funds have been valued in accordance with the valuations supplied by the managers that are generally independently audited annually. Currency conversions have been made at the spot market mid-rates applicable at the balance date where applicable.

**(i) Diversified Strategies Income**

The Diversified Strategies - Income portfolio comprises investments in both domestic (Australian) and overseas pooled funds, and is invested and managed by external managers. Investments in the pooled funds have been valued in accordance with the valuations supplied by the managers. Currency conversions have been made at the spot market mid-rates applicable at the balance date where applicable.

**(ii) Cash**

Investments in externally managed pooled cash funds have been valued in accordance with the valuations supplied by the managers. Deposits at call have been valued on the basis of principal plus accrued interest.

**(o) Operation of Investment Portfolio**

Funds SA is responsible for the investment and management of the Scheme's funds pursuant to strategies formulated by Funds SA (refer Note 1 (n)). Funds SA operates a multi-layered notional unitisation structure to facilitate the administration of different investment strategies applying to the various public sector superannuation funds. For the year ending 30 June 2021, funds of the Scheme were invested in the Defined Benefit option.

Reference should be made to Funds SA's Annual Report for the strategic asset allocations applying to the Defined Benefit investment option discussed in the preceding paragraph.

### **(p) Member Liabilities**

Member liabilities are measured at the amount of accrued benefits, with defined benefit member liabilities measured as the amount of a portfolio of investments that would be needed as at the reporting date to yield future net cash inflows that would be sufficient to meet accrued benefits as at that date when they are expected to fall due.

### **(q) Significant accounting judgements, estimates and assumptions**

The preparation of the Scheme's financial statements requires management to make judgments, estimates and assumptions that affect the amounts recognised in the financial statements. However, uncertainty about these assumptions and estimates could result in outcomes that could require a material adjustment to the carrying amount of the asset or liability affected in the future.

The significant accounting policies have been consistently applied in the current financial year and the comparative period, unless otherwise stated. Where necessary, comparative information has been represented to be consistent with current period disclosures.

#### *Fair Value of Investments*

When the fair values of the investments recorded in the statement of financial position cannot be measured based on quoted prices in active markets, their fair value is measured using valuation techniques including a discounted cash flow model (DCF model). The inputs in these models are taken from observable markets where possible, but where this is not feasible, a degree of judgement is required to establish fair values. Judgements include considerations of inputs such as liquidity risk, credit risk and volatility.

Changes in assumptions about these factors could affect the reported fair value of these investments.

#### *Valuation of defined benefits member liabilities*

The amount of member liabilities in relation to defined benefits has been determined using actuarial valuation techniques and assumptions. An actuarial valuation involves making various assumptions about the future. Actual developments in the future may differ from these assumptions. The assumptions member turnover, future investment returns, pension indexation rates, mortality rates and future salary increases. Due to the complexities involved in the valuation and its long term nature, defined benefit member liabilities are highly sensitive to changes in these assumptions. Assumptions are reviewed at each reporting date.

In determining the appropriate discount rate, the actuary considers an investment portfolio that reflects the opportunities reasonably available to the Scheme in the investment markets, and also reflects the Scheme's actual investments and investment strategy in respect of defined benefit member liabilities.

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The mortality assumption is based on publicly available mortality tables. Future salary increases are based on the Wage Price Index produced by the Australian Bureau of Statistics and in consultation with the employer-sponsors.

### 3. Liability for Accrued Benefits

The present value of the accrued benefit liabilities of the Scheme has been determined by Ms E Conway, FIAA of Mercer Consulting (Australia) Pty Ltd and is shown below.

The accrued benefit liabilities are the present values of expected future benefit payments arising from membership of the Scheme up to the balance date and were based on membership data as at the balance date.

The expected future benefit payments have been determined using the 2020 triennial review assumptions relating to mortality, disability, withdrawal, preservation, and retirement. The review's salary promotion scale has also been used, while general salary increases of 2.5 percent per annum above the level of increase in the Consumer Price Index (CPI) have been allowed for. The expected future benefit payments have then been discounted to present values by a market-based, risk-adjusted discount rate. A discount rate of 6.5 percent per annum above CPI has been applied.

#### Accrued Benefits

	2021 \$'000	2020 \$'000
	Pension Division	Pension Division
Changes in the liability for accrued benefits:		
Liability for accrued benefits at 1 July	2,249,709	2,256,847
Add: Contributions revenue	108,343	100,635
Less: Benefits Paid	124,369	114,075
Add: Benefits Expense	94,277	6,302
	2,327,960	2,249,709
Liability for accrued benefits at 30 June	2,327,960	2,249,709
Represented by		
Fund Account	559,653	539,933
Police Employer Account	1,768,307	1,709,776
	2,327,960	2,249,709
Totals	2,327,960	2,249,709

Pursuant to the Act, actuarial reviews of the Scheme must be conducted every three years to address the cost of the Scheme to Government and the proportion of future benefits that can be met from the Fund. The actuarial reviews take account of assets held, future contributions to be received from members and future benefits to be paid by the Fund. In contrast, the purpose of the accrued liability calculations, which are made annually, is to estimate the value of future payments that can be attributed to service up to the date of the calculation.

## Police Superannuation Scheme

During 2020-2021 the funding proportion for the Fund Old Scheme Account was 24 percent and the Government contribution for future service liabilities for 2020-2021 was 22 percent.

The following table illustrates the unfunded/funded liability of the Scheme as at 30 June 2021 and the previous year.

<b>Unfunded/(Funded) Liability</b>	2021 \$'000	2020 \$'000
	Pension Division	Pension Division
Liability for accrued benefits at 30 June	2,327,960	2,249,709
Less net assets available to pay benefits at 30 June	2,383,098	1,941,155
Unfunded/funded liability at 30 June	(55,138)	308,554
Represented by		
Fund Account	(111,813)	(26,421)
Police Employer Account	56,675	334,975
Totals	(55,138)	308,554

The Government adopted a policy on 30 June 1994 of fully funding its superannuation liabilities with a target of achieving full funding by 2034. To achieve its funding target the Government transfers an amount of past service liability contributions each year to the Scheme in addition to the current employer contributions paid by SAPOL.

#### 4. Vested Benefits

Vested benefits are benefits which are not conditional upon continued membership of the Scheme and include benefits which members would be entitled to receive on termination of membership of the Scheme.

When members resign from the Scheme, they have two options. Firstly, they can elect to take cash refunds of their own contributions, accumulated with interest, together with preserved employer benefits as required by Commonwealth Superannuation Guarantee legislation. Alternatively, they can elect to take fully vested, preserved benefits which will be based on their full accrued entitlements at the date of resignation and will be increased during preservation in line with increases in the CPI.

The vested benefits shown below have been determined by Ms E Conway, FIAA of Mercer Consulting (Australia) Pty Ltd based on the assumption that all resignation benefits will be taken in the form of fully preserved benefits. The value of vested benefits has then been calculated using the same actuarial and economic assumptions as for the calculation of accrued benefits.

## Police Superannuation Scheme

### Vested Liabilities

	2021 \$'000 Pension Division	2020 \$'000 Pension Division
Fund Account	584,986	569,054
Police Employer Account	1,848,269	1,801,842
Totals	2,433,255	2,370,896

### 5. Guaranteed Benefits

The following guaranteed superannuation benefits are payable to contributors of the Scheme and are set out in the Act:

- Age retirement lump sum (age 50 to 55).
- Age retirement pension with commutation lump sum option (age 55 and over).
- Age retirement lump sum (age 55 and over).
- Total and permanent incapacity (under age 60), based on contributors age 60 retirement pension benefit.
- Death benefit pension payable to a surviving eligible spouse (lawful, de facto or same sex) with commutation lump sum option.
- Death benefit pension payable to an eligible child (under age 16 or aged between 17 and 25).
- Death benefit lump sum payable to deceased contributors' estate if not survived by an eligible spouse or child.

## Police Superannuation Scheme

### 6. Administration Expenses

Administration expenses incurred by the Board are financed from the Fund Old Scheme Account and the Police Employer Account in the prescribed proportions of 30 and 70 percent respectively, in accordance with section 10(7) of the Act.

Administration expenses incurred by the Scheme for 2020-2021 amounted to \$829,000 (\$815,000 in 2019-2020) of which the Fund's proportion was \$246,000 (\$245,000 in 2019-2020) and the Employer's proportion was \$583,000 (\$570,000 in 2019-2020). Of the \$829,000, \$755,000 (\$731,000 in 2019-2020) was paid to SA Government entities

	Total 2021 \$'000	Total 2020 \$'000
Administration expenses	829	815

### 7. Direct Investment Expenses

The direct investment expenses comprise fees paid to Funds SA. Funds SA advises the amount based on the Scheme's proportionate investment. The fees paid to Funds SA during 2020-2021 are shown below.

	Total 2021 \$'000	Total 2020 \$'000
Direct investment expenses	21,821	14,093

### 8. Remuneration of Board Members

The following are members of the Board who served during 2020-2021, along with the period served.

Board member	Period Served during 2020-2021		
Graeme Barton (APM)	01/07/2020	to	30/06/2021
Ferdi Pit	01/07/2020	to	30/06/2021
Mark Carroll (APM)*	01/07/2020	to	30/06/2021
Keryl Howie (APM)*	01/07/2020	to	29/10/2020
Bernadette Zimmermann*	01/07/2020	to	29/10/2020
Anna Hughes*	30/10/2020	to	30/06/2021
Michael Kent*	30/10/2020	to	30/06/2021

Deputy member	Period Served during 2020-2021		
Alannah Pearce*	01/07/2020	to	30/06/2021
Julie Thomas*	01/07/2020	to	30/06/2021
Neil Smith	01/07/2020	to	30/06/2021
Michael Kent*	01/07/2020	to	29/10/2020
Trevor Milne*	01/07/2020	to	30/06/2021
Daryl Mundy*	30/10/2020	to	30/06/2021

## Police Superannuation Scheme

Board and Deputy members remuneration is set according to State Government guidelines for Statutory Authorities.

\* In accordance with the Department of the Premier and Cabinet Circular No. 16, Board and Deputy members who are government employees do not receive remuneration for their board membership. Board and Deputy members who are contributors of the Scheme contribute on the same terms as other contributors.

Total remuneration received or due and receivable by Board and Deputy members of the Board in 2020-2021 was \$10,000 (\$10,000 in 2019-2020). Total remuneration included superannuation of \$627 (\$627 in 2019-2020).

The number of Board and Deputy members whose remuneration was within the following bands is as follows:

Total Remuneration	Number of Board and Deputy Members	
	2021	2020
\$1 - \$10,000	3	3

### 9. Related Parties

Related parties of the Police Superannuation Scheme include all key management personnel and their close family members, all Cabinet Ministers and their close family members and all public authorities that are controlled and consolidated into the whole of government financial statements and other interests of the Government.

#### Key management personnel

The key management personnel of the Police Superannuation Board include the Minister for Finance and the governing board members who have responsibility for the strategic direction and management of the Police Superannuation Board.

Compensation	2021 \$'000	2020 \$'000
Salaries and other short-term employee benefits	10	10
Other long-term employee benefits	1	1
Total	11	11

There were no transactions requiring disclosure for key management personnel or related parties.

#### Transactions with other government entities

There were no significant transactions with government entities other than those disclosed elsewhere in the financial statements.

**10. Remuneration of Auditors**

Audit amounts paid or due and payable are paid to the Auditor-General’s Department (an SA Government Entity) for the audit of the Scheme. No other services were provided by the Auditor-General’s Department.

	Total 2021 \$'000	Total 2020 \$'000
Audit fees paid or due and payable	24	24

2020-21 Audit fees are estimated to be \$23,500 excluding GST (\$23,700 for 2019-20).

**11. Coronavirus (COVID-19) impact**

**Background**

COVID-19, which is a respiratory illness caused by a virus, was declared a world-wide pandemic by the World Health Organisation in March 2020. COVID-19, as well as measures to slow the spread of the virus, have since had a significant impact on the domestic and global economy and equity, debt and commodity markets.

Police Super has considered the impact of COVID-19 and other market volatility in preparing its financial statements. Given the dynamic and evolving nature of COVID-19 as well as limited recent experience of the economic and financial impacts of such a pandemic, changes to the estimates and outcomes that have been applied in the measurement of the Scheme’s assets and liabilities may arise in the future.

Noting the wide range of possible scenarios and macroeconomic outcomes, and the relative uncertainty of how COVID-19 and its social and economic consequences will follow, these matters represent reasonable and supportable forward-looking views as at the reporting date.

*COVID-19 Early Release of Superannuation Scheme*

On 22 March 2020 the Australian Government announced the COVID-19 Early Release of Superannuation Scheme (‘ERS’) as a temporary measure to stimulate the Australian economy. This scheme allowed eligible members to access up to \$10,000 of their superannuation in both financial years 2020 and 2021.

The Police Super Scheme is a closed defined benefit scheme. The SA Police Super Act 1990 – does not allow for the early release of super. As a result, this does not impact Police Super or its members.

**Processes applied**

In preparing these financial statements the Scheme considered the impact of COVID-19 in its:

## Police Superannuation Scheme

- evaluation of any areas of judgment or estimation uncertainty in addition to those disclosed above;
- adoption of significant assumptions and market inputs used in:
  - valuing the Scheme's defined benefit member liabilities; and
  - preparing disclosures for the fair value of financial assets and liabilities and financial risk management.
- review of external market communications to identify other COVID-19 related impacts;
- review of public forecasts and experience from previous economic downturns;
- assessment of the fair value of the Scheme's assets and liabilities;
- stress testing scenarios, which are an integral component of Police Super's risk management framework, to assess the potential impacts of the COVID-19 pandemic on the Scheme's portfolio valuation and liquidity; and
- determination of the completeness and appropriateness of financial statement disclosures.

### Consideration of the Statement of Financial Position and further disclosures

Key items within the Statement of Financial Position and related disclosures impacted by COVID-19 are as follows:

#### *Financial instruments at fair value through profit and loss*

Given recent market volatility and uncertainty in valuations, the Scheme reviewed the appropriateness of inputs to its valuation of financial instruments as well as performing out of cycle valuations. The impact of changes in valuation inputs has also been considered in terms of the classification of financial instruments in the fair value hierarchy and transfers within the fair value hierarchy. The Scheme's financial instruments include a portfolio of unlisted equity investments which, in accordance with the Scheme's accounting policies, are measured at FVTPL. The determination of the financial instruments' carrying value included a consideration of the impact of COVID-19.

#### *Defined benefit member liabilities*

Given recent market volatility and uncertainty on future investment valuations, the Scheme reviewed the appropriateness of the significant assumptions used in its valuation of defined benefit member liabilities and disclosures of changes in these assumptions and the impact these may have on the Scheme's defined benefit deficit. As a result, the assumptions used this year decreased. Refer to Note 3 for more information.

#### *Risk management*

The Scheme's risk management framework continues to be applied across the Scheme's operations. The Scheme continues to monitor the impact of COVID-19 on the Scheme's risk profile. Non-financial risks emerging from global movement restrictions, and remote working by our staff, counterparties and service providers have been identified, assessed, managed and governed through timely application of the Scheme's risk management framework.

The management of liquidity risk is a key element of the Scheme's investment process. Our approach to managing liquidity is approved by the Scheme and implemented by management. The Scheme is focused on the effects of the global COVID-19 pandemic and is monitoring it as it unfolds, specifically:

- Funds SA actively manage the Investment Option in line with its long-term investment strategy;
- Funds SA continue to monitor and respond to global investment markets;
- we manage the Scheme's cash flow on a daily basis;
- we prepare for events that may affect our liquidity position;
- we stress-test the portfolio for a range of possible scenarios.

### 12. Financial Instruments

The Scheme's investments are managed by Funds SA predominantly by the appointment of investment managers as determined by the Funds SA Board. Each investment manager is required to invest the assets in accordance with the terms of a written mandate. The Funds SA Board has determined that the appointment of these managers is appropriate for the Scheme and is in accordance with the Scheme's investment strategy. The Funds SA Board obtains regular reports from each manager on the nature of the investments made on its behalf and the associated risks.

The allocation of assets between the various types of financial instruments is determined by the Funds SA Board. Divergence from target asset allocations and the composition of the portfolio is monitored by the Funds SA Board on a regular basis.

The Scheme's investing activities expose it to the following risks from its use of financial instruments:

- market risk
- credit risk
- liquidity risk.

The nature and extent of the financial instruments employed by the Scheme are discussed below. This note presents information about the Scheme's exposure to each of the above risks, the Scheme's objectives, policies and processes for measuring and managing risk.

The Funds SA Board has overall responsibility for the establishment and oversight of the Scheme's investment risk management framework.

The Scheme's investment risk management policies are established to identify and analyse the risks faced by the Scheme, including those risks managed by the Scheme's investment managers, to set appropriate risk limits and controls and to monitor risks and adherence to limits. Risk management policies and systems are reviewed regularly to reflect changes in market conditions and the Scheme's activities.

The Police Superannuation Board receives regular reports from Funds SA concerning compliance with the Scheme's investment objectives.

#### a) Market Risk

Market risk is the risk that investment returns generated by the different financial markets will be volatile and will underperform long-term expectations over the short / medium term.

Funds SA manages the risk of financial market volatility through the adherence to two principles:

## Police Superannuation Scheme

- ensuring a diversity of exposures to different financial markets and sub-markets; and
- ensuring asset allocations for different investment options are consistent with the time horizon of each.

### I. Currency Risk

Currency risk is a risk that the fair value of future cash flows of a financial instrument will fluctuate because of a change in foreign exchange rates.

The Scheme's currency risk is managed by Funds SA as investments include assets denominated in foreign currencies.

Funds SA strategic policy for the management of its foreign currency exposure is as follows:

- Foreign currency exposures in the Diversified Strategies Growth A, Diversified Strategies Growth B, Diversified Strategies Income, Long Term Fixed Interest and Inflation Linked Securities B asset classes are fully hedged to Australian dollars.
- Foreign currency exposures over the developed markets component of the International Equities A, and International Equities Passive A asset classes are 30% hedged to Australian dollars. International Equities B and International Equities Passive B asset classes are 22% hedged to Australian dollars.

For the purpose of managing foreign currency risk, within defined constraints, the exposure to foreign currency can be varied from the strategic policy stated above.

### II. Interest Rate Risk

Interest rate risk is the risk that a movement in interest rates will cause the value of interest rate sensitive securities to underperform expectations.

Funds SA manages interest rate risk through:

- ensuring asset allocations for different investment options are consistent with the time horizon of each; and
- the use of specialist external investment managers to manage Funds SA's cash and fixed interest portfolios.

### III. Other Market Price Risk

Other market price risk is the risk that the value of the instrument will fluctuate as a result of changes in market prices, whether caused by factors specific to an individual investment, its issuer or all factors affecting all instruments traded in the market.

As the Scheme's financial instruments are valued at net market value (fair value) with changes in net market value recognised in the Income Statement, all changes in market conditions will directly affect investment revenue.

The Scheme's other market price risk is managed by Funds SA as investments include financial instruments exposed to market prices.

## Police Superannuation Scheme

Funds SA manages the risk of financial market volatility through the adherence to two principles:

- Ensuring a diversity of exposures to different financial markets and sub markets.
- Ensuring asset allocations for different investment products are consistent with the time horizon of each.

#### IV. Investments sensitivity analysis

The Funds SA Board has determined that its forecast risk/return profile provides a reasonable measure of the sensitivity of the expected returns in each investment asset class. The following tables show the market risk around expected average returns for each asset class.

#### 2021

Investment asset class	Average Return	Market Risk	Potential impact of market risk (+/-) on Income Statement +/- \$000
	%	%	
Cash	0.9	1.0	458
Property A	6.1	8.0	29 082
Australian Equities A	6.0	16.0	72 202
International Equities A	5.5	13.7	92 614
Diversified Strategies Growth A	7.7	11.7	39 759
Diversified Strategies Income	3.9	5.0	14 251

#### 2020

Investment asset class	Average Return	Market Risk	Potential impact of market risk (+/-) on Income Statement +/- \$000
	%	%	
Cash	1.1	1.0	402
Property A	4.9	9.0	30 258
Australian Equities A	9.4	18.1	76 432
International Equities A	8.0	17.7	103 610
Diversified Strategies Growth A	8.9	13.4	42 666
Diversified Strategies Income	6.1	6.1	15 750

The statistics shown above are averages calculated over 10 years, net of investment management fees and gross of tax. These investment statistics have zero percent tax rate applied and exclude franking credits.

Market risk is a useful historical measure of the variability of returns earned by an investment portfolio.

The dollar value of the potential impact on the Income Statement arising from the market risk is indicative only. The impacts are not additive across investment asset

## Police Superannuation Scheme

classes, as each asset class operates in different markets and is subject to different conditions.

Actual movements in returns may be greater or less than anticipated due to a number of factors, including unusually large market shocks resulting from changes in the performance of the economies, markets and securities in which the underlying trusts invest. As a result, historic variations in rates of return are not a definitive indicator of future variations in rates of return.

### 2021

Investment Option	Sensitivity variable	Standard Deviation	Expected Nominal Return	Change in Investment assets \$'000
Define Benefit	Nominal standard deviation	8.9%	6.7%	211,887
<b>Total</b>				<b>211,887</b>

### 2020

Investment Option	Sensitivity variable	Standard Deviation	Expected Nominal Return	Change in Investment assets \$'000
Define Benefit	Nominal standard deviation	10.1%	7.6%	196,159
<b>Total</b>				<b>196,159</b>

#### b) Credit Risk

Credit risk is the risk that a counterparty to a financial instrument will fail to discharge an obligation or commitment that it has entered into with the Scheme.

The net market value of financial assets, included in the Statement of Financial Position represents the Scheme's maximum exposure to credit risk in relation to those assets. The Scheme does not have any significant exposure to any individual counterparty or industry. The credit risk is monitored by Funds SA through ongoing reviews of the investment managers.

The Schemes Credit Risk is with Funds SA.

### c) Liquidity Risk

Liquidity risk is the risk that the Scheme will not be able to meet its financial obligations as they fall due. The Scheme's approach to managing liquidity is to ensure, as far as possible, that it will always have sufficient liquidity to meet its payment of benefits to members and liabilities when due, under both normal and stressed conditions, without incurring unacceptable losses or risking damage to the Scheme's reputation.

The management of liquidity risk is a key element of the Scheme's investment process. Our approach to managing liquidity is approved by the Scheme and implemented by management. Even though the Early Release of Super provisions do not impact Police Super we are focused on the effects of the global COVID-19 pandemic and are monitoring it as it unfolds, specifically:

- Funds SA actively manage the Investment Option in line with its long-term investment strategy;
- Funds SA continue to monitor and respond to global investment markets;
- we manage the Scheme's cash flow on a daily basis;
- we prepare for events that may affect our liquidity position;
- we stress-test the portfolio for a range of possible scenarios.

For the Scheme's investments, Funds SA manages liquidity risk as follows:

- Firstly, by giving careful consideration to the expected net cash redemption requirements of Funds SA's clients. The allocation to cash in the strategic asset allocation of each investment option is set at a level sufficient to manage expected cash redemptions.
- Secondly, a large proportion of each investment option is invested in highly liquid investments such as actively traded equities, unit trusts or securities with short-term maturities.
- Thirdly, monitoring the liquidity of the fund on a daily basis to ensure prospective client cash outflows and switches can be met.

For the Scheme itself, the liquidity position is monitored on a daily basis. The Scheme's cash and liquidity policy is to have sufficient cash balances to meet anticipated weekly benefit payments, expenses and investing activities.

## Police Superannuation Scheme

The following tables summarise the expected maturity profile of the Scheme's financial liabilities based on the earliest date on which the Scheme can be required to pay. The amounts in the table are the contractual undiscounted cash flows.

<b>30 June 2021</b>	<b>Less than 3 months \$'000</b>	<b>Total Contractual Cash Flows \$'000</b>	<b>Carrying Amount Liabilities \$'000</b>
Benefits payable	3,523	3,523	3,523
Payables	136	136	136
Vested benefits <sup>(i)</sup>	2,433,255	2,433,255	2,433,255
<b>Total</b>	<b>2,436,914</b>	<b>2,436,914</b>	<b>2,436,914</b>

<b>30 June 2020</b>	<b>Less than 3 months \$'000</b>	<b>Total Contractual Cash Flows \$'000</b>	<b>Carrying Amount Liabilities \$'000</b>
Benefits payable	3,594	3,594	3,594
Payables	135	135	135
Vested benefits <sup>(i)</sup>	2,370,896	2,370,896	2,370,896
<b>Total</b>	<b>2,374,625</b>	<b>2,374,625</b>	<b>2,374,625</b>

<sup>(i)</sup> Vested benefits have been included in the less than 3 months column, as this is the amount that members could call upon as at balance date. This is the earliest date on which the Scheme can be required to pay members' vested benefits, however, members may not necessarily call upon amounts vested to them during this time.

### d) Fair Value Estimation

The table below analyses financial instruments carried at fair value, by valuation method. The different levels have been defined as follows:

- Level 1: quoted prices (unadjusted) in active markets for identical assets and liabilities.
- Level 2: inputs other than quoted prices included within Level 1 that are observable for the asset or liability, either directly or indirectly (i.e. derived from prices).
- Level 3: inputs for the asset or liability that are not based on observable market data (unobservable inputs).

## Police Superannuation Scheme

<b>Financial assets at fair value through profit or loss</b> <i>(Level 1 and level 3 are not relevant to the Scheme)</i>	<b>Level 2</b> <b>\$'000</b>
<b>30 June 2021</b>	
Unlisted managed investment schemes	
Funds SA	<u>2,380,749</u>
<b>30 June 2020</b>	
Unlisted managed investment schemes	
Funds SA	<u>1,942,172</u> <u>1,942,172</u>

### e) Derivative financial instruments

Derivatives can be defined as financial contracts whose value depend on, or are derived from, assets, liabilities reference rates or indices. Funds SA uses derivatives to manage portfolio risk and to facilitate the implementation of investment strategies efficiently and cost effectively. Funds SA uses a variety of derivative instruments, such as over the counter swap agreements, forward rate agreements and exchange-traded futures.

Derivatives are an authorised investment within certain mandates managed by Funds SA's external investment managers for the purposes described above.

### 13. Subsequent Events

No significant events after the balance sheet date.