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To the Minister for Primary Industries and Regional Development – Grain Industry Research and Development Fund

Qualified opinion

I have audited the financial report of the Minister for Primary Industries and Regional Development – Grain Industry Research and Development Fund (the Fund) for the financial year ended 30 June 2023.

In my opinion, except for the effects of the possible matter described in the 'Basis for qualified opinion' section of my report, the accompanying financial report gives a true and fair view of the financial position of the Minister for Primary Industries and Regional Development – Grain Industry Research and Development Fund as at 30 June 2023, its financial performance and its cash flows for the year then ended in accordance with relevant Treasurer's Instructions issued under the provisions of the *Public Finance and Audit Act 1987* and Australian Accounting Standards – Simplified Reporting Requirements.

The financial report comprises:

- a Statement of Comprehensive Income for the year ended 30 June 2023
- a Statement of Financial Position as at 30 June 2023
- a Statement of Cash Flows for the year ended 30 June 2023
- a Statement of Changes in Equity for the year ended 30 June 2023
- notes, comprising material accounting policies and other explanatory information
- a Certificate from the Chief Executive, Department of Primary Industries and Regions (the Chief Executive), signed for and on behalf of the Minister for Primary Industries and Regional Development (the Minister) and the Chief Financial Officer, Department of Primary Industries and Regions.

Basis for qualified opinion

As referred to in note 2.1 to the financial statements, pursuant to regulation 5 of the Primary Industry Funding Schemes (Grain Industry Research and Development Fund) Regulations 2013, under the *Primary Industry Funding Schemes Act 1998*, contributions are required to be paid into the fund for each tonne of grain produced and sold by a grain grower. While there are adequate internal controls over contributions actually received, there are insufficient controls in place to ensure the contributions received represent the actual tonnage of grain produced and sold. Consequently, I am unable to express an opinion on whether income recognised as contributions from industry of \$3,045,666 (\$2,169,978) is complete.

I conducted the audit in accordance with the *Public Finance and Audit Act 1987* and Australian Auditing Standards. My responsibilities under those standards are further described in the 'Auditor's responsibilities for the audit of the financial report' section of my report. I am independent of the Minister and the Department of Primary Industries and Regions which administers the Fund on the Minister's behalf. The *Public Finance and Audit Act 1987* establishes the independence of the Auditor-General. In conducting the audit, the relevant ethical requirements of APES 110 *Code of Ethics for Professional Accountants (including Independence Standards)* have been met.

I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my qualified opinion.

Responsibilities of the Minister and the Chief Executive for the financial report

The Chief Executive is responsible for the preparation of the financial report that gives a true and fair view in accordance with relevant Treasurer's Instructions issued under the provisions of the *Public Finance and Audit Act 1987* and Australian Accounting Standards – Simplified Reporting Requirements, and for such internal control as the Chief Executive determines is necessary to enable the preparation of the financial report that gives a true and fair view and is free from material misstatement, whether due to fraud or error.

In preparing the financial report, the Chief Executive is responsible for assessing the entity's ability to continue as a going concern, taking into account any policy decisions the government has made which affect the continued existence of the entity. The Chief Executive is also responsible for disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless the assessment indicates that it is not appropriate.

The Minister is responsible for overseeing the entity's financial reporting process.

Auditor's responsibilities for the audit of the financial report

As required by section 31(1)(b) of the *Public Finance and Audit Act 1987*, I have audited the financial report of the Minister for Primary Industries and Regional Development – Grain Industry Research and Development Fund for the financial year ended 30 June 2023.

My objectives are to obtain reasonable assurance about whether the financial report as a whole is free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Australian Auditing Standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of this financial report.

As part of an audit in accordance with Australian Auditing Standards, I exercise professional judgement and maintain professional scepticism throughout the audit. I also:

- identify and assess the risks of material misstatement of the financial report, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for my opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control
- evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by the Chief Executive
- conclude on the appropriateness of the Chief Executive's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the entity's ability to continue as a going concern. If I conclude that a material uncertainty exists, I am required to draw attention in my auditor's report to the related disclosures in the financial report or, if such disclosures are inadequate, to modify the opinion. My conclusion is based on the audit evidence obtained up to the date of the auditor's report. However, future events or conditions may cause an entity to cease to continue as a going concern
- evaluate the overall presentation, structure and content of the financial report, including the disclosures, and whether the financial report represents the underlying transactions and events in a manner that achieves fair presentation.

My report refers only to the financial report described above and does not provide assurance over the integrity of electronic publication by the entity on any website nor does it provide an opinion on other information which may have been hyperlinked to/from the report.

I communicate with the Chief Executive about, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that I identify during the audit.



Daniel O'Donohue

Acting Deputy Auditor-General

27 November 2023

**Minister for Primary Industries and Regional
Development**

Grain Industry Research and Development Fund

Financial Statements

For the year ended 30 June 2023

**Minister for Primary Industries and Regional Development – Grain Industry
Research and Development Fund
Certification of Financial Statements
for the year ended 30 June 2023**

We certify that the:

- financial statements of the Minister for Primary Industries and Regional Development – Grain Industry Research and Development Fund:
 - are in accordance with the accounts and records of the Grain Industry Research and Development Fund;
 - comply with relevant Treasurer's Instructions;
 - comply with relevant accounting standards; and
 - present a true and fair view of the financial position of the Grain Industry Research and Development Fund at the end of the financial year and the result of its operation and cash flows for the financial year.
- internal controls employed by the Minister for Primary Industries and Regional Development - Grain Industry Research and Development Fund for the financial year over its financial reporting and its preparation of financial statements have been effective.



Prof Mehdi Doroudi PSM

Chief Executive

Department of Primary Industries and Regions

For and on behalf of the Minister for Primary
Industries and Regional Development

Per authorisation dated 27 June 2023

22 November 2023



Will Kent

Chief Financial Officer

Department of Primary Industries and Regions

22 November 2023

**Minister for Primary Industries and Regional Development – Grain Industry
 Research and Development Fund
 Statement of Comprehensive Income
 for the year ended 30 June 2023**

	Note	2023 \$	2022 \$
Income			
Contributions from Industry	2.1	3 045 666	2 169 978
Interest	2.2	10 040	-
Total income		3 055 706	2 169 978
Expenses			
Transfers to industry	4.1	2 921 880	2 207 196
Refund of contributions		2 064	3 365
Supplies and services	4.2	14 434	14 777
Auditor's remuneration		7 900	7 700
Total expenses		2 946 278	2 233 038
Net result		109 428	(63 060)
Total comprehensive result		109 428	(63 060)

The accompanying notes form part of these financial statements.

The net result and total comprehensive result are attributable to the SA Government as owner

**Minister for Primary Industries and Regional Development – Grain Industry
 Research and Development Fund
 Statement of Financial Position
 as at 30 June 2023**

	Note	2023 \$	2022 \$
Current assets			
Cash and cash equivalents	5.1	179 911	89 918
Receivables	5.2	179 872	69 679
Total current assets		359 783	159 597
Total assets		359 783	159 597
Current liabilities			
Payables	6.1	166 496	75 738
Total current liabilities		166 496	75 738
Total liabilities		166 496	75 738
Net assets		193 287	83 859
Equity			
Retained earnings		193 287	83 859
Total equity		193 287	83 859

The accompanying notes form part of these financial statements.

The total equity is attributable to the SA Government as owner

**Minister for Primary Industries and Regional Development – Grain Industry
 Research and Development Fund
 Statement of Cash Flows
 for the year ended 30 June 2023**

	2023	2022
	\$	\$
Cash flows from operating activities		
Cash inflows		
Contributions from industry	2 936 293	2 177 286
Interest received	9 220	-
Cash generated from operating activities	<u>2 945 513</u>	<u>2 177 286</u>
Cash outflows		
Transfers to industry	(2 832 783)	(2 186 924)
Refund of contributions	(2 064)	(3 365)
Payments for supplies and services	(12 973)	(14 826)
Auditor's remuneration	(7 700)	(14 800)
Cash used in operating activities	<u>(2 855 520)</u>	<u>(2 219 915)</u>
Net cash provided by / (used in) operating activities	<u>89 993</u>	<u>(42 629)</u>
Net increase / (decrease) in cash and cash equivalents	<u>89 993</u>	<u>(42 629)</u>
Cash and cash equivalents at the beginning of the reporting period	89 918	132 547
Cash and cash equivalents at the end of the reporting period	<u>179 911</u>	<u>89 918</u>

The accompanying notes form part of these financial statements.

**Minister for Primary Industries and Regional Development – Grain Industry
 Research and Development Fund
 Statement of Changes in Equity
 for the year ended 30 June 2023**

	Retained earnings	Total equity
	\$	\$
Balance at 1 July 2021	146 919	146 919
Net result for 2021-22	(63 060)	(63 060)
Total comprehensive result for 2021-22	(63 060)	(63 060)
Balance at 30 June 2022	83 859	83 859
Net result for 2022-23	109 428	109 428
Total comprehensive result for 2022-23	109 428	109 428
Balance at 30 June 2023	193 287	193 287

The accompanying notes form part of these financial statements.

All changes in equity are attributable to the SA Government as owner

**Minister for Primary Industries and Regional Development – Grain Industry
Research and Development Fund
Notes to and forming part of the financial statements
for the year ended 30 June 2023**

1. About the Grain Industry Research and Development Fund

The Grain Industry Research and Development Fund (the Fund) is established pursuant to the *Primary Industry Funding Schemes (Grain Industry Research and Development Fund) Regulations 2013* (Regulations), administered by the Minister for Primary Industries and Regional Development and is controlled by the Crown. The Department of Primary Industries and Regions (PIRSA) provides administrative support services to the Fund.

1.1. Basis of preparation

The financial statements are general purpose financial statements prepared in compliance with:

- section 23 of the *Public Finance and Audit Act 1987*;
- Treasurer's Instructions and Accounting Policy Statements issued by the Treasurer under the *Public Finance and Audit Act 1987*; and
- relevant Australian Accounting Standards applying simplified disclosures.

The financial statements are prepared based on a 12 month reporting period and presented in Australian currency. The historical cost convention is used unless a different measurement basis is specifically disclosed in the note associated with the item measured.

Assets and liabilities that are to be sold, consumed or realised as part of the normal operating cycle have been classified as current assets or current liabilities. All other assets and liabilities are classified as non-current.

The Fund has applied Australian Accounting Standards that are applicable to not-for-profit entities, as the Fund is a not-for-profit entity.

The Fund is not subject to Income Tax. The Fund is liable for Goods and Services Tax (GST). GST collections and payments are carried out by PIRSA on behalf of the Fund. GST in relation to the Fund is reported in the PIRSA Controlled Financial Statements.

1.2. Objectives of the Fund

The Fund was established by Regulations under the *Primary Industry Funding Schemes Act 1998*.

The primary purposes of the Fund are to make:

- payments to the trustees of the South Australian Grains Industry Trust Fund for one or more of the following purposes:
 - (a) reasonable operating and management expenses of the Trust
 - (b) funding research and development into the growing, harvesting, storage, processing and marketing of grain
 - (c) disseminating of technical information to persons associated with the grain industry
 - (d) collecting and disseminating to grain growers information relevant to research and development into grains
- payments for other purposes related to the funding of research and development into grains
- payment of the expenses of administering the Fund
- repayment of contributions to the Fund

2. Income

2.1. Contributions from industry

Contributions payable to the Minister for payment into the Fund are made pursuant to Regulation 5.

Contributions are recognised as revenue when the Fund obtains control of the contributions, or obtains the right to receive the contributions (that is, when information becomes available to the Fund regarding contributions due for the prescribed period).

**Minister for Primary Industries and Regional Development – Grain Industry
Research and Development Fund
Notes to and forming part of the financial statements
for the year ended 30 June 2023**

2.2. Interest

The Fund's deposit account earns a floating interest rate based on daily bank deposit rates. There was no interest earned during 2022 due to Treasury advising public authorities that given interest rates were approximately 0%, no interest would be paid on any interest bearing accounts held with the Treasurer. Interest recommenced being paid in 2023 on cash balances from May 2022.

3. Key management personnel

3.1. Key management personnel

Key management personnel of the Fund includes the Minister for Primary Industries and Regional Development who has responsibility for the strategic direction and management of the Fund.

The Minister's remuneration and allowances are set by the *Parliamentary Remuneration Act 1990* and the Remuneration Tribunal of SA respectively and are payable from the Consolidated Account (via the Department of Treasury and Finance) under section 6 of the *Parliamentary Remuneration Act 1990*.

Transactions with key management personnel and other related parties

There were no transactions with key management personnel and other related parties entered into by the Fund.

4. Expenses

4.1. Transfers to industry

	2023	2022
	\$	\$
South Australian Grains Industry Trust Fund	2 921 880	2 207 196
Total transfers to industry	2 921 880	2 207 196

Regulations provide that the Fund may be applied for a number of specific purposes and that payments from the Fund may be made to the trustees of the South Australian Grain Industry Fund. The amounts transferred enable projects and activities to be delivered by the industry to meet its management plan.

For transfers payable, the payments will be recognised as a liability and expense when the Fund has a present obligation to pay the transfer and the expense recognition criteria are met.

All payments from the Fund are made in accordance with the Fund's Regulations and the management plan developed in consultation with the industry.

4.2. Supplies and services

	2023	2022
	\$	\$
Administrative and operating costs ⁽¹⁾	14 434	14 777
Total supplies and services	14 434	14 777

⁽¹⁾ Includes fees for administration and preparation of the financial statements.

**Minister for Primary Industries and Regional Development – Grain Industry
Research and Development Fund
Notes to and forming part of the financial statements
for the year ended 30 June 2023**

5. Financial assets

5.1. Cash and cash equivalents

Cash in the Statement of Financial Position comprises deposits at call with the Department of Treasury and Finance.

5.2. Receivables

	2023	2022
	\$	\$
Receivables – Contributions from industry	179 052	69 679
Accrued interest - Department of Treasury and Finance	820	-
Total receivables	179 872	69 679

Receivables – Contributions from industry are recognised as statutory receivables when information becomes available to the Fund regarding contributions due for the prescribed period.

6. Liabilities

6.1. Payables

	2023	2022
	\$	\$
South Australian Grains Industry Trust Fund	158 028	67 478
Audit fee payable to the Auditor-General's Department	7 900	7 700
Other payables	568	560
Total payables	166 496	75 738

Goods and services provided and unpaid at the end of the reporting period are recognised as other payables.

All payables are measured at their nominal amount, are unsecured and are normally settled within 30 days from the date of the invoice or date the invoice is first received.

7. Outlook

7.1. Contingent liabilities

Refunds of contributions

Under Regulation 6(1) a grain grower may, by notice in writing to the Minister, within the 12 months following a financial year in respect of which contributions have been paid on behalf of the grain grower, make a claim for a refund in respect of those contributions.

At the reporting date the possible emergence of valid refund requests within the 12 month period is present. However, as uncertainty exists as to the number of refund requests that will be received, and their timing and amount, these potential obligations cannot be reliably estimated and therefore represent a contingent liability for the Fund.

Once a valid refund request has been received from a past contributor and it is approved by the Minister or delegate, a present obligation to pay the refund arises. The refund amount is then recognised as a liability and expense of the Fund.

7.2. Events after the reporting period

No events have occurred after balance date that are expected to materially affect the Fund in subsequent years.

**Minister for Primary Industries and Regional Development – Grain Industry
Research and Development Fund**
Notes to and forming part of the financial statements
for the year ended 30 June 2023

8. Measurement and risk

8.1. Financial instruments

Liquidity risk

The Fund's revenue comes from contributions received from industry members at rates prescribed in the Regulations for the Fund. All payments from the Fund are made in accordance with the Fund's Regulations and the management plan developed in consultation with the industry.

The continued existence of the Fund in its present form, and with its present programs, is dependent on State Government policy and the industry's on-going support for the Fund.