



Level 9
State Administration Centre
200 Victoria Square
Adelaide SA 5000
Tel +618 8226 9640
ABN 53 327 061 410
enquiries@audit.sa.gov.au
www.audit.sa.gov.au

To the Presiding Officer South Australian Fire and Emergency Services Commission

Qualified opinion

I have audited the financial report of the South Australian Fire and Emergency Services Commission and the consolidated entity comprising the South Australian Fire and Emergency Services Commission and its controlled entities for the financial year ended 30 June 2025.

In my opinion, except for the possible effects of the matter described in the 'Basis for qualified opinion' section of my report, the accompanying financial report gives a true and fair view of the financial position of the South Australian Fire and Emergency Services Commission and its controlled entities as at 30 June 2025, its financial performance and its cash flows for the year then ended in accordance with relevant Treasurer's Instructions issued under the provisions of the *Public Finance and Audit Act 1987* and Australian Accounting Standards.

The financial report comprises:

- a Statement of Comprehensive Income for the year ended 30 June 2025
- a Statement of Financial Position as at 30 June 2025
- a Statement of Changes in Equity for the year ended 30 June 2025
- a Statement of Cash Flows for the year ended 30 June 2025
- notes, comprising material accounting policy information and other explanatory information
- a Statement of Administered Comprehensive Income for the year ended 30 June 2025
- a Statement of Administered Financial Position as at 30 June 2025
- a Statement of Administered Cash Flows for the year ended 30 June 2025
- notes, comprising material accounting policy information and other explanatory information for administered items
- a Certificate from the Presiding Officer, the Acting Chief Executive and the Acting Executive Director and Chief Financial Officer.

Basis for qualified opinion

Procurement reporting disclosure

The South Australian Fire and Emergency Services Commission and its controlled entities were required by the Treasurer's Instructions (Accounting Policy Statements) to include a disclosure reporting the level of procurement with South Australian and non-South Australian businesses for 2024-25.

This requirement uses a framework established by the Treasurer's Instructions (Accounting Policy Statements) and definitions within Treasurer's Instruction 18 – *Procurement*.

The South Australian Fire and Emergency Services Commission included that disclosure in note 4.2 to the financial report.

My review of the processes used by the South Australian Fire and Emergency Services Commission and its controlled entities identified that it did not have an effective process to meet the requirements of the framework which has been established for procurement reporting under the Treasurer's Instructions.

As such, I am not able to obtain sufficient appropriate audit evidence for the amounts disclosed in note 4.2.

I conducted the audit in accordance with the *Public Finance and Audit Act 1987* and Australian Auditing Standards. My responsibilities under those standards are further described in the 'Auditor's responsibilities for the audit of the financial report' section of my report. I am independent of the South Australian Fire and Emergency Services Commission and its controlled entities. The *Public Finance and Audit Act 1987* establishes the independence of the Auditor-General. In conducting the audit, the relevant ethical requirements of APES 110 *Code of Ethics for Professional Accountants (including Independence Standards)* have been met.

I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my qualified opinion.

Responsibilities of the Acting Chief Executive and members of the South Australian Fire and Emergency Services Commission Board for the financial report

The Acting Chief Executive is responsible for the preparation of the financial report that gives a true and fair view in accordance with relevant Treasurer's Instructions issued under the provisions of the *Public Finance and Audit Act 1987* and the Australian Accounting Standards, and for such internal control as management determines is necessary to enable the preparation of the financial report that gives a true and fair view and is free from material misstatement, whether due to fraud or error.

In preparing the financial report, the Acting Chief Executive is responsible for assessing the South Australian Fire and Emergency Services Commission's and consolidated entities' ability to continue as a going concern, taking into account any policy or funding decisions the government has made which affect the continued existence of the entity. The Acting Chief Executive is also responsible for disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless the assessment indicates that it is not appropriate.

The South Australian Fire and Emergency Services Commission Board is responsible for overseeing the South Australian Fire and Emergency Services Commission's and consolidated entities' financial reporting process.

Auditor's responsibilities for the audit of the financial report

As required by section 31(1)(b) of the *Public Finance and Audit Act 1987* and section 21(2) of the *Fire and Emergency Services Act 2005*, I have audited the financial report of the South Australian Fire and Emergency Services Commission and its controlled entities for the financial year ended year ended 30 June 2025.

My objectives are to obtain reasonable assurance about whether the financial report as a whole is free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Australian Auditing Standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of this financial report.

As part of an audit in accordance with Australian Auditing Standards, I exercise professional judgement and maintain professional scepticism throughout the audit. I also:

- identify and assess the risks of material misstatement of the financial report, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for my opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the South Australian Fire and Emergency Services Commission's internal control
- evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by the Acting Chief Executive

- conclude on the appropriateness of the Acting Chief Executive's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the entity's ability to continue as a going concern. If I conclude that a material uncertainty exists, I am required to draw attention in my auditor's report to the related disclosures in the financial report or, if such disclosures are inadequate, to modify the opinion. My conclusion is based on the audit evidence obtained up to the date of the auditor's report. However, future events or conditions may cause an entity to cease to continue as a going concern
- evaluate the overall presentation, structure and content of the financial report, including the disclosures, and whether the financial report represents the underlying transactions and events in a manner that achieves fair presentation
- plan and perform the group audit to obtain sufficient appropriate audit evidence regarding the financial information of the entities or business units within the group as a basis for forming an opinion on the group financial report. I am responsible for the direction, supervision and review of the audit work performed for the purposes of the group audit. I remain solely responsible for my audit opinion.

My report refers only to the financial report described above and does not provide assurance over the integrity of electronic publication by the entity on any website nor does it provide an opinion on other information which may have been hyperlinked to/from the report.

I communicate with the Acting Chief Executive and the South Australian Fire and Emergency Services Commission Board about, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that I identify during the audit.



Andrew Blaskett
Auditor-General

17 September 2025

**South Australian Fire and Emergency Services
Commission
(SAFECOM)**

Financial Statements

For the year ended 30 June 2025

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South Australian Fire and Emergency Services Commission
Certification of financial statements
for the year ended 30 June 2025

We certify that the:

- financial statements of the South Australian Fire and Emergency Services Commission:
 - are in compliance with the accounts and records of the South Australian Fire and Emergency Services Commission;
 - comply with relevant Treasurer's Instructions;
 - comply with relevant accounting standards; and
 - present a true and fair view of the financial position of the South Australian Fire and Emergency Services Commission at the end of the financial year and the result of its operations and cash flows for the financial year.
- internal controls employed by the South Australian Fire and Emergency Services Commission for the financial year over its financial reporting and its preparation of financial statements have been effective.



Mark Stratton
A/Chief Executive
South Australian Fire and Emergency Services
Commission
11th September 2025



Gabriel Tudini
A/Executive Director & Chief Financial Officer
11 September 2025



Peter De Cure
Presiding Officer
South Australian Fire and Emergency Services
Commission Board
11 September 2025

South Australian Fire and Emergency Services Commission
Statement of Comprehensive Income
for the year ended 30 June 2025

		Consolidated		SAFECOM Entity	
		2025	2024	2025	2024
	Note	\$'000	\$'000	\$'000	\$'000
Income					
Contributions from the Community					
Emergency Services Fund	3.1	342 346	325 512	19 644	19 255
Appropriation	3.2	20 125	26 063	500	500
Fees and charges	3.3	9 157	8 796	-	-
Grants and subsidies	3.4	29 293	29 607	22 379	24 469
Intra-government transfers	3.5	30 093	11 369	435	1 573
Interest revenues	3.6	1 790	1 577	1 319	1 117
Net gain from disposal of non-current assets	3.7	-	1 289	-	-
Other income	3.8	3 283	3 979	996	738
Total income		436 087	408 192	45 273	47 652
Expenses					
Employee related expenses	4.1	231 025	233 117	11 507	11 339
Supplies and services	4.2	147 649	125 230	10 176	10 256
Depreciation and amortisation	5.5, 5.8	26 444	26 252	1 334	1 655
Grants and subsidies	4.3	17 205	11 236	18 442	10 563
Borrowing costs		315	234	1	2
Net loss from disposal of non-current assets	3.7	556	-	-	-
Other expenses	4.4	1 560	3 233	68	98
Total expenses		424 754	399 302	41 528	33 913
Net result		11 333	8 890	3 745	13 739
Other comprehensive income					
<i>Items that will not be reclassified to net result</i>					
Gain on revaluation of property, plant and equipment	5.5	185 338	38 399	2 156	-
<i>Items that will be reclassified to net result when specific conditions are met</i>					
Gains or losses recognised directly in equity		13	5	-	-
Total other comprehensive income		185 351	38 404	2 156	-
Total comprehensive result		196 684	47 294	5 901	13 739

The accompanying notes form part of these financial statements. The net result and total comprehensive result are attributable to the SA Government as owner.

South Australian Fire and Emergency Services Commission
Statement of Financial Position
as at 30 June 2025

		Consolidated		SAFECOM Entity	
		2025	2024	2025	2024
	Note	\$'000	\$'000	\$'000	\$'000
Current assets					
Cash and cash equivalents	5.2	52 314	51 821	36 120	35 089
Receivables	5.3	7 044	6 346	1 046	1 353
Other financial assets	5.4	3 627	3 520	-	-
Total current assets		62 985	61 687	37 166	36 442
Non-current assets					
Property, plant and equipment	5.5	637 348	453 187	12 144	10 860
Intangible assets	5.8	2 652	719	2 550	556
Capital works in progress	5.9	83 948	66 107	577	910
Total non-current assets		723 948	520 013	15 271	12 326
Total assets		786 933	581 700	52 437	48 768
Current liabilities					
Payables	6.2	18 724	14 686	2 004	3 283
Employee related liabilities	6.4	33 916	31 826	1 663	1 580
Other financial liabilities	6.3	1 706	1 903	-	27
Provisions	6.5	14 726	16 033	65	72
Other non-financial liabilities	6.6	886	886	886	886
Total current liabilities		69 958	65 334	4 618	5 848
Non-current liabilities					
Employee related liabilities	6.4	32 383	32 637	1 974	2 020
Other financial liabilities	6.3	9 879	9 458	-	10
Provisions	6.5	74 696	70 053	234	295
Other non-financial liabilities	6.6	9 225	10 110	9 225	10 110
Total non-current liabilities		126 183	122 258	11 433	12 435
Total liabilities		196 141	187 592	16 051	18 283
Net assets		590 792	394 108	36 386	30 485
Equity					
Retained earnings		151 604	140 271	34 209	30 464
Asset revaluation surplus		439 159	253 821	2 177	21
Investment market value reserve		29	16	-	-
Total equity		590 792	394 108	36 386	30 485

The accompanying notes form part of these financial statements. The total equity is attributable to the SA Government as owner.

South Australian Fire and Emergency Services Commission
Statement of Changes in Equity
for the year ended 30 June 2025

Consolidated					
	Note	Investment market value reserve \$'000	Asset Revaluation surplus \$'000	Retained earnings \$'000	Total equity \$'000
Balance at 1 July 2023		11	215 510	131 187	346 708
Prior period adjustments		-	-	106	106
Restated balance as 1 July 2022		11	215 510	131 293	346 814
Net result for 2023-24		-	-	8 890	8 890
Gain on revaluation of land during 2023-24	5.5	-	38 399	-	38 399
Gains or losses recognised directly in equity		5	-	-	5
Transfers between equity		-	(88)	88	-
Total comprehensive result for 2023-24		5	38 311	8 978	47 294
Restated balance at 30 June 2024		16	253 821	140 271	394 108
Prior period error	5.9	-	-	(555)	(555)
Original balance at 30 June 2024		16	253 821	139 716	393 553
Net result for 2024-25				11 333	11 333
Gain on revaluation of land and buildings during 2024-25	5.5	-	181 400	-	181 400
Gain on revaluation of vehicles during 2024-25	5.5	-	2 372	-	2 372
Gain on revaluation of plant and equipment during 2024-25	5.5	-	1 566	-	1 566
Gains or losses recognised directly in equity	5.5	13	-	-	13
Total comprehensive result for 2024-2025		13	185 338	11 333	196 684
Balance at 30 June 2025	7.1	29	439 159	151 604	590 792

South Australian Fire and Emergency Services Commission
Statement of Changes in Equity
for the year ended 30 June 2025

SAFECOM Entity				
	Note	Asset Revaluation surplus \$'000	Retained earnings \$'000	Total equity \$'000
Balance at 1 July 2023		135	16 611	16 746
Net result for 2023-24		-	13 739	13 739
Total comprehensive result for 2023-24		-	13 739	13 739
Transfer between equity components		(114)	114	-
Balance at 30 June 2024		21	30 464	30 485
Net result for 2024-25			3 745	3 745
Gain on revaluation of land and buildings during 2024-25	5.5	2 120	-	2 120
Gain on revaluation of plant and equipment during 2024-25	5.5	36	-	36
Total comprehensive result for 2024-2025		2 156	3 745	5 901
Balance at 30 June 2025	7.1	2 177	34 209	36 386

The accompanying notes form part of these financial statements. The total equity is attributable to the SA Government as owner.

South Australian Fire and Emergency Services Commission
Statement of Cash Flows
for the year ended 30 June 2025

		Consolidated		SAFECOM Entity	
	Note	2025 \$'000	2024 \$'000	2025 \$'000	2024 \$'000
Cash flows from operating activities					
Cash inflows					
Contributions from the Community Emergency Services Fund		342 346	325 512	19 644	19 255
Appropriation		20 125	26 063	500	500
Intra-government transfers		29 700	11 992	578	1 846
Fees and charges		9 735	12 375	832	199
Grants and funding		29 967	29 880	22 217	24 161
Investment and interest received		1 790	1 577	1 319	1 117
GST recovered		18 548	15 647	3 866	4 267
Other receipts		3 281	3 614	985	750
Cash generated from operations		455 492	426 660	49 941	52 095
Cash outflows					
Employee related payments		(227 079)	(219 909)	(11 606)	(11 220)
Payments for supplies and services		(164 637)	(140 389)	(16 685)	(14 270)
Payments of grants and subsidies		(17 205)	(11 236)	(18 442)	(10 563)
Interest paid		(315)	(234)	(1)	(2)
Cash used in operations		(409 236)	(371 768)	(46 734)	(36 055)
Net cash from operating activities	7.2	46 256	54 892	3 207	16 040
Cash flows from investing activities					
Cash inflows					
Proceeds from the sale of property, plant and equipment	3.7	627	2 159	-	-
Proceeds from sales/maturities of investments		-	124	-	-
Cash generated from investing activities		627	2 283	-	-
Cash outflows					
Purchase of property, plant and equipment		(44 622)	(41 446)	(2 066)	(1 159)
Payments for financial assets held-to-maturity		(94)	(688)	-	-
Payments for the disposal of property		(26)	(35)	-	-
Cash used in investing activities		(44 742)	(42 169)	(2 066)	(1 159)
Net cash used in investing activities		(44 115)	(39 886)	(2 066)	(1 159)
Cash outflows					
Repayment of principal portion of lease liabilities		(1 648)	(2 024)	(110)	(25)
Cash used by financing activities		(1 648)	(2 024)	(110)	(25)
Net cash from / (used in) financing activities		(1 648)	(2 024)	(110)	(25)
Net increase in cash and cash equivalents		493	12 982	1 031	14 856
Cash and cash equivalents at the beginning of the reporting period		51 821	38 839	35 089	20 233
Cash and cash equivalents at the end of the reporting period	5.2	52 314	51 821	36 120	35 089

The accompanying notes form part of these financial statements.

South Australian Fire and Emergency Services Commission

Notes to and forming part of the financial statements

for the year ended 30 June 2025

1 About the Emergency Services Sector

The Consolidated Entity – Emergency Services Sector

The not for profit Consolidated Entity known as the Emergency Services Sector (ESS), consists of the following controlled entities:

- South Australian Fire and Emergency Services Commission (Parent)
- South Australian State Emergency Service (SES)
- South Australian Country Fire Service (CFS)
- South Australian Metropolitan Fire Service (MFS)

with transactions occurring between these entities.

The ESS operates within the *Fire and Emergency Services Act 2005 (the Act)*.

Section 21 of the Act requires the Commission to have consolidated statements of account for the ESS to be prepared in respect of each financial year.

The consolidated financial statements have been prepared in compliance with AASB 10 *Consolidated Financial Statements* and incorporate the assets and liabilities of all entities comprising the ESS as at 30 June 2025 and the results of these entities for the year then ended. The effects of all transactions between entities in the consolidated entity are eliminated in full. The ESS does not control any other entity and has no interest in unconsolidated structured entities.

South Australian Fire and Emergency Services Commission (SAFECOM) - Parent Entity

The South Australian Fire and Emergency Services Commission (SAFECOM) is established under the Act. SAFECOM is a not-for-profit body corporate and agency of the Crown, established under the Act.

Administered items

SAFECOM has administered activities and resources. As administered, the activities of the Community Emergency Services Fund (the Fund) items are significant in relation to SAFECOM's overall financial performance and position and therefore are disclosed in the administered financial statements (schedule of administered items) at the back of the controlled general purpose financial statements. Except as otherwise disclosed, administered items are accounted for on the same basis and using the same accounting policies as for SAFECOM and the ESS.

1.1 Objectives and Activities

Objectives

SAFECOM has the following objectives:

- to develop and maintain a strategic and policy framework as well as sound corporate governance across the ESS
- to provide adequate support services to the emergency services organisations and to ensure the effective allocation of resources within the ESS
- to ensure relevant statutory compliance by the emergency services organisations
- to build a safer community through integrated emergency service delivery
- to undertake a leadership role in the emergency management
- to report regularly to the Minister about relevant issues.

South Australian Fire and Emergency Services Commission
Notes to and forming part of the financial statements
for the year ended 30 June 2025

1.1 Objectives and Activities (continued)

Activities of SAFECOM

In achieving its objectives, SAFECOM provides strategic and corporate support services to the CFS, MFS, SES and emergency management initiatives across the state, administering a range of joint state and Commonwealth Government grant funded initiatives. These services are classified under one activity titled "Fire and Emergency Services Strategic Services and Business Support".

Objectives and activities of the Consolidated Entity

The ESS has the objectives of ensuring safer communities and protecting life, property, the environment and economy from fire and other emergencies whilst safeguarding the health and wellbeing of the sector's workforce. In achieving its objectives, the ESS provides support to the community through a workforce consisting of dedicated volunteers and paid staff to deliver professional fire and rescue services to metropolitan, outer metropolitan, regional and rural South Australia and responding to extreme weather and flooding events, road crash, marine, swift water, vertical and confined space rescues.

1.2 Basis of preparation

The financial statements are general purpose financial statements prepared in compliance with:

- section 23 of the *Public Finance and Audit Act 1987 (PFAA)*
- Treasurer's Instructions and Accounting Policy Statements issued by the Treasurer under the provisions of the *Public Finance and Audit Act 1987*; and
- relevant Australian Accounting Standards.

The financial statements have been prepared based on a 12-month period and presented in Australian currency. All amounts in the financial statements and accompanying notes have been rounded to the nearest thousand dollars (\$'000). The historical cost convention is used unless a different measurement basis is specifically disclosed in the note associated with the item measured on a different basis.

Assets and liabilities that are to be sold, consumed or realised as part of the normal operating cycle have been classified as current assets or current liabilities. All other assets and liabilities are classified as non-current.

The ESS is liable for Payroll Tax, Fringe Benefits Tax (FBT) and Goods and Services Tax (GST).

Material accounting policy information is set out in the notes of the financial statements.

Income, expenses and assets are recognised net of the amount of GST except:

- when the GST incurred on a purchase of goods or services is not recoverable from the Australian Taxation Office (ATO), in which case GST is recognised as part of the cost of acquisition of the asset or as part of the expense item applicable; and
- receivables and payables, which are stated with the amount of GST included.

The net amount of GST recoverable from, or payable to, the ATO is included as part of receivables or payables in the Statement of Financial Position.

Cash flows are included in the Statement of Cash Flows on a gross basis and the GST component of cash flows arising from investing and financing activities, which is recoverable from, or payable to, the ATO is classified as part of operating cash flows.

GST receivables/payables associated with administered items transactions are included in SAFECOM statements.

South Australian Fire and Emergency Services Commission
Notes to and forming part of the financial statements
for the year ended 30 June 2025

1.3 Budget performance

The budget performance table compares SAFECOM's outcomes against budget information presented to Parliament (2024-25 Budget Paper 4). The budget amounts have not been adjusted to reflect revised budgets or administrative restructures. The budget process is not subject to audit.

		Original budget 2025 \$'000	SAFECOM Actual 2025 \$'000	Variance 2025 \$'000
Statement of Comprehensive Income	Note			
Income				
Contribution from the Community Emergency Services Fund		19 582	19 644	62
Appropriation		500	500	-
Fees and charges		753	-	(753)
Grants and subsidies	(a)	-	22 379	22 379
Intra-government transfers		-	435	435
Interest revenues		101	1 319	1 218
Other income		171	996	825
Total income		21 107	45 273	24 166
Expenses				
Employee related expenses		10 219	11 507	1 288
Supplies and services		11 814	10 176	(1 638)
Depreciation and amortisation		1 750	1 334	(416)
Grants and subsidies	(b)	14 527	18 442	3 915
Borrowing costs		1	1	-
Other expenses		136	68	(68)
Total expenses		38 447	41 528	3 081
Net result		(17 340)	3 745	21 085
Other comprehensive income				
<i>Items that will not be reclassified to net result</i>				
Changes to asset revaluation surplus	5.5	-	2 156	2 156
Total comprehensive result		(17 340)	5 901	23 241

In 2024-25 the ESS undertook a formal revaluation of its property, plant and equipment. An estimate for the revaluation was not included in the State Budget.

The following are brief explanations of variances between original budget and actual amounts. Explanations are provided for variances where the variance exceeds the greater of 10% of the original budgeted amount and 5% of original budgeted total expenses.

- (a) Primarily relates to funding for the recognition of income for Commonwealth Disaster Ready Fund during 2024-25.
- (b) Primarily due to timing in recognition of the carryovers for the Commonwealth Disaster Risk Reduction and funding provided for the Disaster Ready Fund in 2024-25.

South Australian Fire and Emergency Services Commission
Notes to and forming part of the financial statements
for the year ended 30 June 2025

1.3 Budget performance (continued)

		Original budget 2025 \$'000	SAFECOM Actual 2025 \$'000	Variance 2025 \$'000
	Note			
Investing expenditure summary				
Total existing projects	(c)	311	1 447	1 136
Total leases		14	14	-
Total annual programs	(d)	-	619	(619)
Total investing expenditure		325	2 080	517

Explanations are provided for variances where the variance exceeds the greater of 10% of the original budgeted amount and 5% of original budgeted total expenses.

- (c) Primarily due to expenditure for the development of the Alert SA App which has been reclassified to investing
- (d) Primarily relates to expenditure for development of Emerald system which has been reclassified to investing

1.4 Significant transactions with government entities

Significant transactions with the SA Government are identifiable throughout this financial report.

The following transactions were significant for the ESS:

- Contributions from the Fund of \$342.346 million (refer to note 3.1).
- Payments to the Attorney-General's Department for the government radio network of \$21.128 million (refer to note 4.2).

The following transactions were significant for SAFECOM:

- Contributions from the Fund of \$ 19.644 million (refer to note 3.1).

South Australian Fire and Emergency Services Commission
Notes to and forming part of the financial statements
for the year ended 30 June 2025

2 Board and committees

2.1 Key Management Personnel

The ESS key management personnel includes the Minister, the Chief Executive of SAFECOM, the members of the SAFECOM Board, the Chief Officers of MFS, CFS and SES, and six members of the Executive Teams, who have responsibility for the strategic direction and management of the ESS.

Key management personnel of SAFECOM include the Minister, the members of the SAFECOM Board and the Chief Executive, who have responsibility for the strategic direction and management of the ESS.

The compensation detailed below for the ESS includes salaries and other benefits for all key management personnel paid by SAFECOM, MFS, CFS and SES. The compensation detailed below for SAFECOM includes salaries and other benefits for the Chief Executive of SAFECOM and non-government Board members paid by SAFECOM.

The compensation disclosed in this note excludes salaries and other benefits the Minister receives. The Minister's remuneration and allowances are set by the *Parliamentary Remuneration Act 1990* and the Remuneration Tribunal of SA respectively and are payable from the Consolidated Account (via the DTF) under section 6 of the *Parliamentary Remuneration Act 1990*.

	Consolidated		SAFECOM Entity	
	2025	2024	2025	2024
Compensation	\$'000	\$'000	\$'000	\$'000
Salaries and other short-term employee benefits	2 115	2 573	1 321	1 229
Post-employment benefits	332	289	152	133
Other long-term employment benefits	21	285	-	285
Termination benefits	-	-	-	-
Total compensation	2 468	3 147	1 473	1 647

Transactions with key management personnel and other related parties

The ESS and SAFECOM did not enter into any transactions with key management personnel or their close family during the reporting period that were not consistent with normal procurement arrangements.

South Australian Fire and Emergency Services Commission
Notes to and forming part of the financial statements
for the year ended 30 June 2025

2.2 Board and committee members

Members of boards and committees during 2024-25 were:

**South Australian Fire and Emergency
Services Commission Board**

M Adlam
 C J Beattie*
 S J Caracoussis
 P J de Cure
 M J Morgan*
 S St Alban
 J M Waddington-Powell*
 B Loughlin*
 E L Connell*
 G C Cornish*
 P M Fletcher*
 W A Hicks*
 J D Lindner
 C S Thomas*
 A Tsentidis*
 J Swann*
 M Stratton*

**South Australian Fire and Emergency Services Commission
Risk and Performance Committee**

P J de Cure
 A L Chia

**South Australian Metropolitan Fire Service
Disciplinary Committee**

L D P Holland
 S J Smithson*
 G S Uren*
 A J Caire*

State Bushfire Coordination Committee

B Loughlin* (Ex Officio)
 C Devey*
 K M Egan
 M Ashley
 K Bevan
 R A Cadd
 F J Gill*
 J Formston*
 A Glavinic*
 J B Drew*
 L Bruce*
 M J Blason
 M J Garrod*
 J Moyle
 P Yeomans
 S Reachill*
 M Henderson
 J Ferguson
 T A Fountain*
 S L Elding*
 P R White
 S Maddocks
 P Button*
 S V McLean*
 Viora Dzeladini
 B A Swaffer
 C De Leiu*

T J Forde*
 A May*
 M Anolak
 J R Fischer
 T N B Roberts
 J D Lindner
 D Ezis*
 D M Kowalski*
 K Lee-Jones*
 E G Petrenas*
 P Merry
 J L Clark*
 W J Durack*
 H L Greaves
 M S Martin*
 G R Grieger*
 T Vaughan
 R K Hardy*
 J W Sewart*
 D S Gilbertson
 B J Browne
 P Kilsby*
 J De Candia*
 A Walsh
 L M Brooks
 J S Crocker

*In compliance with the premier and cabinet Circular number 016, government employees did not receive any remunerations for board/committee duties during the financial year.

South Australian Fire and Emergency Services Commission
Notes to and forming part of the financial statements
for the year ended 30 June 2025

2.2 Board and committee members (continued)

Board and committee remuneration

The number of members whose remuneration received/receivable falls within the following bands:

	Consolidated		SAFECOM Entity	
	2025	2024	2025	2024
	Number of members	Number of members	Number of members	Number of members
The number of members whose remuneration received/receivable falls within the following bands:				
\$0	56	65	15	13
\$1 - \$19 999	13	4	3	1
\$20 000 - \$39 999	4	3	3	3
\$40 000 - \$59 999	1	1	1	1
Total number of members	74	73	22	18

The total remuneration received or receivable by members was ESS \$141 000 (2024: \$142 000) and SAFECOM \$132 000 (2024: \$133 000). Remuneration of members reflects all costs of performing board/committee member duties including sitting fees, superannuation contributions, salary sacrifice benefits and fringe benefits and any related fringe benefits tax paid.

3 Income

3.1 Contributions from the Community Emergency Services Fund

Contributions from the fund are recognised as revenue when the ESS obtains control over the funding. Control over contributions is normally obtained upon receipt. Total contributions for the year were ESS \$342.346 million (2024: \$325.512 million) and SAFECOM \$19.644 million (2024: \$19.255 million).

3.2 Appropriation

	Consolidated		SAFECOM Entity	
	2025	2024	2025	2024
	\$'000	\$'000	\$'000	\$'000
Appropriation from Consolidated Account pursuant to the <i>Appropriation Act</i>	4 125	5 063	500	500
Appropriations from Governor's Appropriation Fund	16 000	21 000	-	-
Total appropriation	20 125	26 063	500	500

Appropriation is recognised on receipt.

Appropriation consists of \$17.125 million (2024: \$22.063 million) for operational funding and \$3.0 million (2024: \$4.0 million) for capital projects for the sector.

South Australian Fire and Emergency Services Commission
Notes to and forming part of the financial statements
for the year ended 30 June 2025

3.3 Fees and charges

	Consolidated		SAFECOM Entity	
	2025	2024	2025	2024
	\$'000	\$'000	\$'000	\$'000
Fire alarm attendance fees	3 568	3 492	-	-
Fire alarm monitoring fees	3 404	3 214	-	-
Incident cost recoveries	1 181	1 313	-	-
Facilities hire fees	107	108	-	-
Fire safety fees	897	669	-	-
Total fees and charges	9 157	8 796	-	-

All revenue from fees and charges is revenue recognised from contracts with customers.

Fees and charges revenue is recognised at a point in time when ESS satisfies performance obligations by transferring the promised goods or services to its customers.

The ESS recognises revenue (contracts with customers) from the following major sources:

Fire alarm attendance and fire safety fees

The ESS provides a range of fire alarm attendance and fire safety services to customers and charge prescribed fees for these services as regulated under the Act. Revenue for these services is recognised in arrears once the relevant deliverables have been provided to the customer in line with the ESS legislated responsibilities and internal policies.

The ESS is a referral agency under the *Planning, Development and Infrastructure Regulations 2017* and receive revenue from customers for undertaking development assessments in designated bushfire prone areas under the Planning and Design Code.

Payments for development assessments are received in advance upon referral of the development application to the ESS from the AGD or direct from the customer. The ESS is required to undertake an assessment of the development and provide statutory advice to the relevant parties. Revenue is recognised in arrears once statutory advice has been provided.

Fire alarm monitoring fees

The ESS undertakes fire alarm monitoring services for customers and charge prescribed fees for these services as regulated under the Act. Customers are charged an annual fee for this service and generally pay upfront in the first quarter of the financial year. Revenue is recognised for monitoring services over the time services are provided, with all services delivered by 30 June at the end of the financial year.

Incident cost recoveries

The ESS provides support to other jurisdictions that request it when an emergency incident occurs. The terms of deployment are managed under the Arrangement for Interstate Assistance Framework by the National Resource Sharing Centre under the Australian and New Zealand National Council for Fire and Emergency Services (AFAC).

The inputs of the request are outlined in an operating plan and may include personnel, firefighting equipment and supplies, and consumables. Payment is made by the jurisdiction who received the assistance in arrears once performance obligations have been met and total costs of assistance have been assessed. Revenue is recognised in arrears once the emergency event has concluded and all assistance outlined in the operating plan has been ceased.

South Australian Fire and Emergency Services Commission
Notes to and forming part of the financial statements
for the year ended 30 June 2025

3.4 Grants and subsidies

	Consolidated		SAFECOM Entity	
	2025	2024	2025	2024
	\$'000	\$'000	\$'000	\$'000
Commonwealth-sourced grants				
Commonwealth Government	23 870	26 256	22 217	24 352
Total Commonwealth-sourced grants	23 870	26 256	22 217	24 352
 SA Government grants and subsidies				
Intra agency grants	-	-	162	117
Embed BOM Meteorologist	83	178	-	-
Private industry and local government	5 340	3 173	-	-
Total grants and subsidies income	29 293	29 607	22 379	24 469

Commonwealth Government grants and funding are recognised as income on receipt.

Commonwealth grants and funding are usually subject to terms and conditions set out in the contract correspondence or legislation however there were no sufficiently specific performance obligations.

SAFECOM Commonwealth Government grant funding relates to the Commonwealth Disaster Ready Fund (DRF) and the Commonwealth National Partnership on Disaster Risk Reduction (DRR).

ESS Commonwealth Government grant funding primarily relates to the Commonwealth Disaster Ready Fund (DRF), Commonwealth Disaster Risk Reduction (DRR), and cost of providing fire and emergency services to Commonwealth properties under the Memorandum of Understanding for the Provision of Fire Services.

Private industry and local government funding for the ESS mainly relates to contributions towards aerial firefighting costs which are recognised as income on receipt.

South Australian Fire and Emergency Services Commission
Notes to and forming part of the financial statements
for the year ended 30 June 2025

3.5 Intra-government transfers

	Consolidated		SAFECOM Entity	
	2025	2024	2025	2024
	\$'000	\$'000	\$'000	\$'000
Contingency funding provided by the Department of Treasury and Finance	2 676	1 502	315	1 471
Intra-government transfers	27 417	9 867	120	102
Total Intra-government transfers	30 093	11 369	435	1 573

Intra-government transfers are recognised as income on receipt.

3.6 Interest

	Consolidated		SAFECOM Entity	
	2025	2024	2025	2024
	\$'000	\$'000	\$'000	\$'000
Dividend income	2	5	-	-
Interest on deposit accounts	1 788	1 572	1 319	1 117
Total interest revenues	1 790	1 577	1 319	1 117

South Australian Fire and Emergency Services Commission
Notes to and forming part of the financial statements
for the year ended 30 June 2025

3.7 Net gain / (loss) from disposal of non-current assets

	Consolidated		SAFECOM Entity	
	2025	2024	2025	2024
	\$'000	\$'000	\$'000	\$'000
Assets held for sale				
Proceeds from disposal	-	745	-	-
Costs of disposal	-	(11)	-	-
Less net book value of assets disposed	-	(656)	-	-
Net gain / (loss) from disposal of assets held for sale	-	78	-	-
Land and buildings				
Proceeds from disposal	-	190	-	-
Costs of disposal	-	(24)	-	-
Less net book value of assets disposed	-	(130)	-	-
Net gain / (loss) from disposal of land and buildings	-	36	-	-
Vehicles				
Proceeds from disposal	627	1 205	-	-
Costs of disposal	(26)	-	-	-
Less net book value of assets disposed	(1 222)	(49)	-	-
Net gain / (loss) from disposal of vehicles	(621)	1 156	-	-
Plant and equipment				
Proceeds from disposal	-	19	-	-
Net gain / (loss) from disposal of plant and equipment	-	19	-	-
Total assets				
Proceeds from disposal	627	2 159	-	-
Costs of disposal	(26)	(35)	-	-
Less net book value of assets disposed	(1 222)	(835)	-	-
Net gain / (loss) on disposal of owned assets	(621)	1 289	-	-
Gain / (loss) on modification of right-of-use assets	65	-	-	-
Net gain / (loss) from disposal of non-current assets	(556)	1 289	-	-

Gains/losses on disposal are recognised at the date at which control of the asset is passed to the buyer and are determined after deducting the cost of the asset from the proceeds at that time. When revalued assets are sold, the revaluation surplus is transferred to retained earnings.

South Australian Fire and Emergency Services Commission
Notes to and forming part of the financial statements
for the year ended 30 June 2025

3.8 Other income

	Consolidated		SAFECOM Entity	
	2025	2024	2025	2024
	\$'000	\$'000	\$'000	\$'000
Sundry revenues	276	146	221	-
Salary recoveries	1 211	1 221	754	736
Insurance recoveries	108	44	-	-
Donations	566	537	20	1
Groups/Brigades/Units fundraising	335	1 126	-	-
Property income	754	666	-	-
Recoveries from legal cases	3	6	-	-
Resources received free of charge	-	137	-	-
Other	30	96	1	1
Total other income	3 283	3 979	996	738

Other income is generally recorded as income on receipt, except for rental income. Sundry revenue is mainly comprised of reimbursements which are recognised on receipt.

Rental income consists of operating lease income as lessor. The ESS receives revenue from long term lease agreements with tenants for land controlled by the Minister for Emergency Services and Correctional Services (the Minister). Payment is made by the tenant on a monthly basis in advance and revenue is recognised on a time proportionate basis over the lease period.

Contribution of services are recognised only when fair value can be determined reliably, and the services would be purchased if they had not been donated. Although not recognised, SES and CFS volunteer members contribute a significant number of hours providing front line emergency response services to the community and in other support roles.

South Australian Fire and Emergency Services Commission
Notes to and forming part of the financial statements
for the year ended 30 June 2025

4 Expenses

4.1 Employee related expenses

	Consolidated		SAFECOM Entity	
	2025	2024	2025	2024
	\$'000	\$'000	\$'000	\$'000
Salaries and wages	156 267	156 615	8 783	8 341
Workers compensation	18 360	11 548	(79)	181
Superannuation	24 037	22 381	1 148	1 068
Additional compensation	(1 823)	5 674	12	(249)
Annual leave	17 807	16 863	832	781
Payroll tax	9 959	10 075	519	505
Long service leave	4 035	7 413	106	527
Skills and experience retention leave	1 451	1 371	52	54
Board and committee fees	127	127	113	119
Targeted voluntary separation payments	169	-	-	-
Other employee related expenses	636	1 050	21	12
Total employee related expenses	231 025	233 117	11 507	11 339

The ESS's staff are employed under various parts of Act.

The superannuation expense represents the ESS' contribution to superannuation plans in respect of current services of current staff. There are no liabilities for payments to beneficiaries recognised by the ESS as the DTF centrally recognises the superannuation liability in the whole-of-government financial statements.

South Australian Fire and Emergency Services Commission
Notes to and forming part of the financial statements
for the year ended 30 June 2025

4.1. Employee related expenses (continued)

Employee remuneration

The number of employees whose remuneration received or receivable falls within the following bands:

	Consolidated		SAFECOM Entity	
	2025	2024	2025	2024
	Number	Number	Number	Number
\$166 001 to \$171 000 *	N/a	34	-	1
\$171 001 to \$191 000	113	109	1	1
\$191 001 to \$211 000	84	76	2	1
\$211 001 to \$231 000	52	50	-	-
\$231 001 to \$251 000	14	17	1	-
\$251 001 to \$271 000	1	3	-	-
\$271 001 to \$291 000	-	2	-	-
\$311 001 to \$331 000	1	3	1	1
\$331 001 to \$351 000	1	-	-	-
\$351 001 to \$371 000	1	1	-	-
\$451,001 to \$471,000	1	1	-	-
Total	268	296	5	4

*This band has been included for the purposes of reporting comparative figures based on the executive base level remuneration for 2023-24.

The table includes all employees who received remuneration equal to or greater than the base executive remuneration level during the year. Remuneration of employees reflects all costs of employment including salaries and wages, payments in lieu of leave, superannuation contributions, salary sacrifice benefits and any related fringe benefits tax paid. The total remuneration received by these employees for the year was ESS \$55.061 million (2024: \$58.802 million) and SAFECOM \$1.136 million (2024: \$0.877 million).

The number of employees included in the ESS banding for 2025 has decreased from 2024 predominantly due to backpay received in 2024 from the introduction of the new MFS enterprise bargaining agreement.

TVSPs

	Consolidated		SAFECOM Entity	
	2025	2024	2025	2024
	Number of employees	Number of employees	Number of employees	Number of employees
The number of employees who received/owed a TVSP during the reporting period was:	1	-	-	-
Amount paid to separated employees:				
Targeted voluntary separation packages	171	-	-	-
Total amount paid	171	-	-	-
Net cost of TVSPs	171	-	-	-

South Australian Fire and Emergency Services Commission
Notes to and forming part of the financial statements
for the year ended 30 June 2025

4.2 Supplies and services

	Consolidated		SAFECOM Entity	
	2025	2024	2025	2024
	\$'000	\$'000	\$'000	\$'000
Aerial support costs	36 127	25 268	-	-
Government radio network	21 128	20 334	-	-
Vehicles	14 106	13 246	37	73
Operational costs	12 245	8 832	409	728
Computing costs	10 698	9 129	4 174	3 895
Property Costs	9 471	8 466	162	315
Uniforms and protective clothing	8 004	7 035	3	6
Communications	7 144	6 737	1 575	1 491
Contractor	6 487	5 482	773	953
Travel and training	4 926	3 575	219	132
Accommodation	4 298	4 164	169	73
Shared Services SA fees	2 253	2 212	2 150	2 114
Consultancy	1 837	2 137	55	8
Insurance premiums	1 597	1 262	17	12
Legal fees	641	358	67	29
Short term leases	455	427	-	-
Postage and freight	286	269	6	5
Low-value leases	63	310	-	52
Other expenses	5 883	5 987	360	370
Total supplies and services	147 649	125 230	10 176	10 256

Accommodation

A part of the ESS's accommodation is provided by Department for Infrastructure and Transport (DIT) under MoAA issued in compliance with Government wide accommodation policies. These arrangements do not meet the definition of a lease and accordingly are expensed (disclosed within in 'Accommodation").

Leases

The ESS recognises lease payments associated with short-term leases (12 months or less) and low value leases (less than \$15 000) as an expense on a straight-line basis over the lease term. Lease commitments for short-term leases is similar to short term lease expenses disclosed.

Other

Includes audit fees paid/payable to the Audit Office of South Australia relating to work performed under the *Public Finance and Audit Act 1987* of the ESS \$258 800 (2024: \$274 700) and SAFECOM \$88 700 (2024: \$97 000).

South Australian Fire and Emergency Services Commission
Notes to and forming part of the financial statements
for the year ended 30 June 2025

4.2 Supplies and services (continued)

Expenditure – SA business and Non-SA business

The following table includes all expenditure in relation to contracts above \$55,000 (GST inclusive) resulting from a procurement as defined in Treasurer's Instructions 18 – Procurement. Arrangements between public authorities and arrangements with other governments are not included.

Expenditure is inclusive of non-recoverable GST.

	Consolidated		SAFECOM Entity	
		Proportion of SA and non-SA businesses		Proportion of SA and non-SA businesses
	2025		2025	
	\$'000	%	\$'000	%
Total expenditure with South Australian businesses	98 425	73.14%	2 770	40.41%
Total expenditure with non-South Australian businesses	36 140	26.86%	4 085	59.59%
	134 565	100%	6 855	100%

Classification as SA business or non-SA business is generally based on circumstances as at the time of entering into a contract. For contracts entered into before 20 February 2023, where sufficient evidence of an assessment made under previous procurement requirements is known to ESS this was used to determine classification. For contracts where such evidence of prior assessment is not available and for all other contracts, classification is based on the definition of an SA business provided in TI 18.

TI 18 defines a business as being South Australian where it operates in South Australia and more than 50% of the workforce delivering the contract resulting from the procurement on behalf of the business are South Australian residents.

The disclosure for expenditure with SA businesses reflects the total spent on contracts within the TI 18 definition and in some instances includes the cost of goods sourced from outside South Australia.

In many cases, the determination has been made on the basis of representations made by suppliers at a point in time which has not been subject to independent verification.

4.3 Grants and subsidies

Grants and subsidies expense mainly relate to payments under the Commonwealth Disaster Ready Fund, the Disaster Risk Reduction and Coastal Estuarine Risk Mitigation Program. Payments are made by SAFECOM upon receipt of milestone completion.

	Consolidated		SAFECOM Entity	
	2025	2024	2025	2024
	\$'000	\$'000	\$'000	\$'000
Recurrent grants	17 205	11 236	18 442	10 563
Total grants and subsidies	17 205	11 236	18 442	10 563

South Australian Fire and Emergency Services Commission
Notes to and forming part of the financial statements
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4.4 Other expenses

	Consolidated		SAFECOM Entity	
	2025	2024	2025	2024
	\$'000	\$'000	\$'000	\$'000
Other expenses	349	-	68	-
Donated assets	120	24	-	-
Unit fundraising	-	10	-	-
Derecognition of assets	1 091	3 199	-	98
Total other expenses	1 560	3 233	68	98

5 Assets

5.1 Financial assets

	Consolidated		SAFECOM Entity	
	2025	2024	2025	2024
	\$'000	\$'000	\$'000	\$'000
Financial assets measured at amortised cost				
Cash and cash equivalents	52 314	51 821	36 120	35 089
Receivables	2 828	2 823	24	830
Total financial assets	55 142	54 644	36 144	35 919

All financial assets are measured at amortised cost.

5.2 Cash and cash equivalents

	Consolidated		SAFECOM Entity	
	2025	2024	2025	2024
	\$'000	\$'000	\$'000	\$'000
Operating account with the Treasurer	44 358	44 117	36 120	35 089
Cash on hand	9	10	-	-
Cash at bank	8	8	-	-
Cash at bank - Groups/Brigades/Units	6 175	5 830	-	-
Short-term deposits - Groups/Brigades/Units	1 602	1 706	-	-
Short-term deposits	162	150	-	-
Total cash and cash equivalents in the Statement of Financial Position	52 314	51 821	36 120	35 089
Total cash and cash equivalents in the Statement of Cash Flows	52 314	51 821	36 120	35 089

Cash is measured at nominal amounts.

Deposits with the Treasurer

Special deposit accounts are established under section 8 of the *Public Finance and Audit Act 1987*. Special deposit accounts must be used in accordance with their approved purpose.

The ESS has one operating account held with the Treasurer. This account is interest bearing.

South Australian Fire and Emergency Services Commission
Notes to and forming part of the financial statements
for the year ended 30 June 2025

Note 5.2 Cash and cash equivalents (continued)

Cash at bank – Groups/Brigades/Units

Accounts held at CFS and SES Brigade, Group and Unit level comprising of proceeds from fundraising, donations and other local activities.

Short term deposits

Short-term deposits are made for varying periods of between one day and three months. The deposits are lodged with various financial institutions at their respective short-term deposit rates.

5.3 Receivables

	Consolidated		SAFECOM Entity	
	2025	2024	2025	2024
	\$'000	\$'000	\$'000	\$'000
Current				
Receivables	2 852	2 834	24	830
Less impairment loss on receivables	(24)	(11)	-	-
Prepayments	1 125	893	397	176
Accrued revenues	276	107	-	5
GST	2 815	2 523	625	342
Total current receivables	7 044	6 346	1 046	1 353
Total receivables	7 044	6 346	1 046	1 353

All receivables are non-interest bearing. They are held with the objective of collecting the contractual cash flows.

Receivables arise in the normal course of selling goods and services to other government agencies and to the public. Contractual receivables are normally settled within 30 days after the issue of an invoice or the goods/services have been provided under a contractual arrangement.

Other than as recognised in the allowance for impairment loss on contractual receivables, it is not anticipated that counterparties will fail to discharge their obligations. The carrying amount of receivables approximates net fair value due to being receivable on demand. There is no concentration of credit risk.

Refer to note 9.2 for further information on risk management.

The ESS has adopted the simplified impairment approach under AASB 9 and measured lifetime expected credit losses on all contractual receivables using an allowance matrix as a practical expedient to measure the impairment allowance.

Allowance for impairment loss on contractual receivables

	Consolidated		SAFECOM Entity	
	2025	2024	2025	2024
	\$'000	\$'000	\$'000	\$'000
Carrying amount at the beginning of the period	11	35	-	1
Increase/(decrease) in the allowance recognised in profit or loss	13	(24)	-	(1)
Carrying amount at the end of the period	24	11	-	-

Impairment losses relate to receivables arising from contracts with customers that are external to the SA Government.

Refer to note 9.2 for details regarding credit risk and the methodology for determining impairment.

South Australian Fire and Emergency Services Commission
Notes to and forming part of the financial statements
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5.4 Other financial assets

	Consolidated		SAFECOM Entity	
	2025	2024	2025	2024
	\$'000	\$'000	\$'000	\$'000
Current				
Medium Term Deposits - Groups/Brigades/Units	3 499	3 405	-	-
<i>Investments</i>				
Listed equity instruments	128	115	-	-
Total current financial assets	3 627	3 520	-	-
Total other financial assets	3 627	3 520	-	-

Medium-term deposits are made for varying periods of between three and twelve months. Because of their maturity dates exceeding three months, these funds are not reported within Cash and Cash Equivalents or the Statement of Cash Flows. The deposits are lodged with various financial institutions at their respective medium-term deposit rates.

The equity instruments are carried at fair value.

During the current year, the investments were designated at fair value through other comprehensive income with all changes in fair value being taken to the investment reserve. These investments are not subject to impairment testing.

On disposal of these equity investments, any related balance within the investment reserve will be reclassified to retained earnings. Dividends arising from these investments will be recognised in the statement of comprehensive income.

For further information on risk management refer to note 9.2.

South Australian Fire and Emergency Services Commission
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5.5 Property, plant and equipment

Property, plant and equipment comprises owned and right-of-use leased (ROU) tangible assets that do not meet the definition of investment property.

Reconciliation of property, plant and equipment during 2024-25

Consolidated - ESS	Land \$'000	Buildings \$'000	Vehicles \$'000	Plant & equipment \$'000	ESS HQ Fitout \$'000	Right of use land \$'000	Right of use buildings \$'000	Right of use vehicles \$'000	Right of use plant and equipment \$'000	Total \$'000
Carrying amount at 1 July 2024	115 024	139 266	169 555	4 844	10 640	2 892	2 400	2 128	6 438	453 187
Acquisitions	-	-	201	112	-	-	2 461	2 092	-	4 866
Disposals	-	-	(1 341)	-	-	-	-	-	-	(1 341)
Transfers from capital WIP ⁽¹⁾	-	2 851	19 095	2 174	-	-	-	-	-	24 120
Revaluation increment	99 411	79 869	2 372	1 566	2 120	-	-	-	-	185 338
Derecognition of assets	(52)	-	(717)	(322)	-	-	-	(3 281)	-	(4 372)
Transfers between classes	477	(373)	-	-	-	-	-	-	-	104
Remeasurement	-	-	-	-	-	-	1 161	-	278	1 439
Other changes	-	-	2	(1)	-	-	-	-	-	1
Subtotal:	214 860	221 613	189 167	8 373	12 760	2 892	6 022	939	6 716	663 342
Gains/(losses) for the period recognised in net result:										
Depreciation	-	(6 875)	(14 528)	(1 049)	(856)	(183)	(958)	(939)	(606)	(25 994)
Subtotal:	-	(6 875)	(14 528)	(1 049)	(856)	(183)	(958)	(939)	(606)	(25 994)
Carrying amount at the end of the period	214 860	214 738	174 639	7 324	11 904	2 709	5 064	-	6 110	637 348
Gross carrying amount										
Gross carrying amount	214 860	214 842	175 510	7 394	11 904	4 230	9 243	-	8 865	646 848
Accumulated depreciation	-	(104)	(871)	(70)	-	(1 521)	(4 179)	-	(2 755)	(9 500)
Carrying amount at the end of the period	214 860	214 738	174 639	7 324	11 904	2 709	5 064	-	6 110	637 348

*All property, plant and equipment are classified in the level 2 and level 3 fair value hierarchy. Refer note 9.1 for more details. Refer to note 6.3 for details about the lease liability for right-of-use assets.

⁽¹⁾ Refer to note 5.9.

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5.5 Property, plant and equipment (continued)

Reconciliation of property, plant and equipment during 2023-24

	Land	Buildings	Vehicles	Plant & equipment	ESS HQ Fitout	Right of use land	Right of use buildings	Right of use vehicles	Right of use plant and equipment	Total
	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000
Consolidated - ESS										
Carrying amount 1 July 2023	76 606	141 049	172 929	5 529	11 496	3 099	2 651	1 198	7 019	421 576
Acquisitions	-	209	48	-	-	-	165	1 713	-	2 135
Disposals	(130)	-	(49)	-	-	-	-	-	-	(179)
Transfers from capital WIP ⁽¹⁾	14	5 936	12 900	409	-	-	-	-	-	19 259
Assets received free of charge	135	-	-	-	-	-	-	-	-	135
Revaluation increment	38 399	-	-	-	-	-	-	-	-	38 399
Derecognition of assets	-	(759)	(2 056)	(216)	-	-	-	-	-	(3 031)
Transfers between asset classes	-	-	(49)	49	-	-	-	-	-	-
Donated asset	-	-	(24)	-	-	-	-	-	-	(24)
Remeasurement	-	-	-	-	-	-	358	-	-	358
Subtotal:	115 024	146 435	183 699	5 771	11 496	3 099	3 174	2 911	7 019	478 628
Gains/(losses) for the period recognised in net result:										
Depreciation	-	(7 169)	(14 144)	(927)	(856)	(207)	(774)	(783)	(581)	(25 441)
Subtotal:	-	(7 169)	(14 144)	(927)	(856)	(207)	(774)	(783)	(581)	(25 441)
Carrying amount at the end of the period	115 024	139 266	169 555	4 844	10 640	2 892	2 400	2 128	6 438	453 187
Gross carrying amount										
Gross carrying amount	115 024	171 178	231 121	8 491	12 852	4 272	5 621	3 804	8 587	560 950
Accumulated depreciation	-	(31 912)	(61 566)	(3 647)	(2 212)	(1 380)	(3 221)	(1 676)	(2 149)	(107 763)
Carrying amount at the end of the period	115 024	139 266	169 555	4 844	10 640	2 892	2 400	2 128	6 438	453 187

*All property, plant and equipment are classified in the level 3 fair value hierarchy except for land valued at \$1.202 million (classified as level 2). Refer to note 6.3 for details about the lease liability for right-of-use assets. ⁽¹⁾ Refer to note 5.9.

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5.5 Property, plant and equipment (continued)

Reconciliation of property, plant and equipment during 2024-25

Parent - SAFECOM	Vehicles	Plant & equipment	ESS HQ Fitout	Right of use vehicles	Total
	\$'000	\$'000	\$'000	\$'000	\$'000
Carrying amount 1 July 2024	-	186	10 640	34	10 860
Acquisitions	86	-	-	14	100
Revaluation increment	-	36	2 120	-	2 156
Derecognition of assets	-	-	-	(27)	(27)
Subtotal:	86	222	12 760	21	13 089
Gains/(losses) for the period recognised in net result:					
Depreciation	-	(68)	(856)	(21)	(945)
Subtotal:	-	(68)	(856)	(21)	(945)
Carrying amount at the end of the period	86	154	11 904	-	12 144
Gross carrying amount					
Gross carrying amount	86	154	11 904	-	12 144
Accumulated depreciation	-	-	-	-	-
Carrying amount at the end of the period	86	154	11 904	-	12 144

*All property, plant and equipment are classified in the level 3 fair value hierarchy. Refer to note 6.3 for details about the lease liability for right-of-use assets.

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5.5 Property, plant and equipment (continued)

Reconciliation of property, plant and equipment during 2023-24

Parent - SAFECOM	Plant & equipment \$'000	ESS HQ Fitout \$'000	Right of use vehicles \$'000	Total \$'000
Carrying amount 1 July 2023	215	11 496	61	11 772
Prior period adjustments	-	-	-	-
Restated carrying amount as at 1 July 2022	215	11 496	61	11 772
Acquisitions	-	-	1	1
Transfers from capital WIP ⁽¹⁾	40	-	-	40
Subtotal:	255	11 496	62	11 813
Gains/(losses) for the period recognised in net result:				
Depreciation	(69)	(856)	(28)	(953)
Subtotal:	(69)	(856)	(28)	(953)
Carrying amount at the end of the period	186	10 640	34	10 860
Gross carrying amount				
Gross carrying amount	419	12 852	90	13 361
Accumulated depreciation	(233)	(2 212)	(56)	(2 501)
Carrying amount at the end of the period	186	10 640	34	10 860

*All property, plant and equipment are classified in the level 3 fair value hierarchy. Refer to note 6.3 for details about the lease liability for right-of-use assets.

⁽¹⁾ Refer to note 5.9.

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5.5 Property, plant and equipment (continued)

Depreciation expense

All non-current assets, having a limited useful life, are systematically depreciated over their useful lives in a manner that reflects the consumption of their service potential.

Useful life

Depreciation is calculated on a straight-line basis. Property, plant and equipment depreciation is calculated over the estimated useful life as follows:

Class of asset	Consolidated Useful life (years)	SAFECOM Entity Useful life (years)
Buildings	1-60	n/a
Vehicles	1-30	15
Plant and equipment	1-20	1-8
ESS HQ Fitout	15	15
ROU Land	1-77	n/a
ROU Buildings	2-77	n/a
ROU Vehicles	3-5	3-5
ROU Plant and equipment	15	n/a

Review of accounting estimates

Assets' residual values and useful lives are reviewed and adjusted if appropriate, on an annual basis. Changes in the expected useful life or the expected pattern of consumption of future economic benefits embodied in the asset are accounted for prospectively by changing the time period or method, as appropriate, which is a change in accounting estimate.

SAFECOM revalued its ESS HQ fitout, plant and equipment in 2024-25.

5.6 Property, plant and equipment owned by the ESS

Property, plant and equipment with a value equal to or in excess of \$15 000 is capitalised.

Property, plant and equipment is recorded at fair value. Detail about ESS's approach to fair value is set out in note 9.1.

Revaluation and impairment

Revaluation of property, plant and equipment is undertaken on a regular cycle at least every six years. If at any time management considers that the carrying amount of an asset materially differs from its fair value, then the asset will be revalued regardless of when the last valuation took place.

Property, plant and equipment owned by the ESS are non-cash generating assets, that are specialised in nature and held for continual use of their service capacity. These assets are not tested for impairment as they are regularly revalued to fair value.

The previous Christies Beach MFS station was decommissioned in January 2024 when operations were moved to new premises in Noarlunga. The site at Christies Beach has subsequently remained vacant while the impact of per-and polyfluoroalkyl substances (PFAS) contamination issues are being investigated with the consequence that the property has incurred some damage due to vandalism. At 30 June 2025, the impact on fair value from PFAS contamination and other damage could not be reliably measured, therefore the fair value of this property has remained unchanged.

South Australian Fire and Emergency Services Commission
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5.7 Property, plant and equipment leased by the ESS

Right-of-use property, plant and equipment assets leased by the ESS as lessee are recorded at cost and there was no indication of impairment of right-of-use assets.

Short-term leases of 12 months or less and low value leases where the underlying asset value is less than \$15 000 are not recognised as right-of-use assets. The associated lease payments are recognised as an expense and are disclosed in note 4.2.

The ESS has a limited number of leases:

- 13 Commercial leases for land and buildings used for the purpose of operational and administrative activities.
- The CFS holds a commercial lease over plant used for PFAS remediation purposes.

One new lease was entered into in 2024-25 year.

The lease liabilities related to the ROU assets, the related maturity analysis and the interest expense are disclosed in note 6.1. Cash outflows related to leases are disclosed in note 7.2. The ESS has not committed to any lease arrangements that have not commenced from 1 July.

Effective 1 April 2025, SAFA Fleet has issued new lease arrangements for all existing and new leases. The new lease agreements include a standard clause that gives SAFA Fleet substantive substitution rights in accordance with section B14 (a) of AASB 16 Leases. As a result, SAFA's motor vehicle leases are no longer captured by AASB 16.

Consequently, ESS is no longer required to recognise ROU assets and liabilities relating to the motor vehicle leases and these have been derecognised as of 1 April 2025 – refer notes 5.5 and 6.3. Gain/loss on derecognition of vehicle ROU is reflected in note 3.7.

Concessionary (peppercorn) leases

The ESS has a number of leases over land with significantly below market terms. These leases are entered into with the principal aim of enabling the ESS to further its objectives and are all of a similar nature. The lease terms vary from 1 to 99 years with annual rental of \$0 or \$1.

South Australian Fire and Emergency Services Commission
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5.8 Intangible assets

Computer software	Consolidated		SAFECOM Entity	
	2025 \$'000	2024 \$'000	2025 \$'000	2024 \$'000
Carrying amount at the beginning of the period	719	1 401	556	1 165
Prior period adjustments	-	106	-	-
Restated carrying amount at the beginning of the period	719	1 507	556	1 165
Transfers from capital WIP ⁽¹⁾	2 383	191	2 383	191
Derecognition of assets	-	(168)	-	(98)
Subtotal:	3 102	1 530	2 939	1 258
Gains/(losses) for the period recognised in net result:				
Amortisation	(450)	(811)	(389)	(702)
Subtotal:	(450)	(811)	(389)	(702)
Carrying amount at the end of the period	2 652	719	2 550	556
Gross carrying amount				
Gross carrying amount	8 933	6 550	8 088	5 705
Accumulated amortisation	(6 281)	(5 831)	(5 538)	(5 149)
Carrying amount at the end of the period	2 652	719	2 550	556

⁽¹⁾ Refer to note 5.9

Intangible assets are initially measured at cost and are tested for indications of impairment at each reporting period. Following initial recognition, intangible assets are carried at cost less any accumulated amortisation and any accumulated impairment losses.

Amortisation of computer software is calculated on a straight-line basis over the estimated useful life of 5-10 years for both the ESS and SAFECOM.

The amortisation period and the amortisation method for intangible assets is reviewed on an annual basis. The acquisition of or internal development of software is capitalised only when the expenditure meets the definition and recognition criteria and when the amount of expenditure is greater than or equal to \$15 000.

All research and development costs that do not meet the capitalisation criteria outlined in AASB 138 *Intangible Assets* are expensed.

South Australian Fire and Emergency Services Commission
Notes to and forming part of the financial statements
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5.9 Capital works in progress

	Consolidated		SAFECOM Entity	
	2025	2024	2025	2024
	\$'000	\$'000	\$'000	\$'000
Carrying amount 1 July 2024	66 107	44 328	910	40
Prior period error	-	(555)	-	-
Restated carrying amount at 1 July 2024	66 107	43 773	910	40
Acquisitions	44 562	41 940	2 066	1 101
Transfers to property, plant and equipment	(24 120)	(19 259)	-	(40)
Transfers to intangible assets	(2 383)	(191)	(2 383)	(191)
CWIP write off	(218)	(156)	(16)	-
Carrying amount at the end of the period	83 948	66 107	577	910

Capital works in progress are recognised as the cumulative costs of capital projects to balance date. Projects completed during the year have been recognised as property, plant and equipment (refer to note 5.5) or intangible assets (refer to note 5.8) and are valued at cost.

The prior period error relates to 2023-24 SES transactions that were incorrectly capitalised when they should have been expensed. These transactions totalled \$555 000.

Consequently, applicable prior year balances have been restated in these financial statements (Notes 5.9 and 4.2) to reflect their correct classification.

South Australian Fire and Emergency Services Commission
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6 Liabilities

6.1 Financial liabilities

	Consolidated		SAFECOM Entity	
	2025	2024	2025	2024
	\$'000	\$'000	\$'000	\$'000
Financial liabilities measured at amortised cost				
Payables	18 724	14 686	2 004	3 283
Lease liabilities	11 585	11 361	-	37
Total financial liabilities	30 309	26 047	2 004	3 320

All financial liabilities are measured at amortised cost.

6.2 Payables

	Consolidated		SAFECOM Entity	
	2025	2024	2025	2024
	\$'000	\$'000	\$'000	\$'000
Current				
Creditors	4 201	2 363	615	160
Accrued expenses	14 523	12 312	1 389	3 119
Paid parental leave scheme payable	-	11	-	4
Total current payables	18 724	14 686	2 004	3 283
Total payables	18 724	14 686	2 004	3 283

Payables and accruals are recognised for all amounts owing but unpaid. Creditors are normally settled within 15 days from the date the invoice is first received. All payables are non-interest bearing. The carrying amount of payables represents fair value due to their short-term nature.

South Australian Fire and Emergency Services Commission
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6.3 Other financial liabilities

The ESS measures financial liabilities at amortised cost. Lease liabilities have been measured via discounting future lease payments using either the interest rate implicit in the lease or the DTF's incremental borrowing rate. There were no defaults or breaches throughout the year.

Lease liabilities relating to motor vehicles have been derecognised as of 1 April 2025 – refer notes 5.5 and 7.

Interest expense paid on lease liabilities during 2024-25 was \$315 000 (2024: \$234 000). The ESS does not capitalise borrowing costs.

	Consolidated		SAFECOM Entity	
	2025	2024	2025	2024
	\$'000	\$'000	\$'000	\$'000
Current				
Lease liabilities	1 706	1 903	-	27
Total current financial liabilities	1 706	1 903	-	27
Non-current				
Lease liabilities	9 879	9 458	-	10
Total non-current financial liabilities	9 879	9 458	-	10
Total other financial liabilities	11 585	11 361	-	37

A maturity analysis of lease liabilities based on undiscounted gross cash flows is reported in the table below:

	Consolidated	
	2025	2024
	\$'000	\$'000
Lease liabilities		
within 1 year	2 391	2 129
1 to 5 years	6 788	5 612
More than 5 years	6 152	4 796
Total lease liabilities (undiscounted)	15 331	12 537

South Australian Fire and Emergency Services Commission
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6.4.1 Employee related liabilities

	Consolidated		SAFECOM Entity	
	2025	2024	2025	2024
	\$'000	\$'000	\$'000	\$'000
Current				
Accrued salaries and wages	2 025	674	57	-
Annual leave	18 010	17 875	999	1 001
Skills and experience retention leave	2 627	2 495	72	73
Long service leave	5 015	4 886	269	256
Employment on-costs	6 239	5 896	266	250
Total current employee related liabilities	33 916	31 826	1 663	1 580
Non-current				
Long service leave	27 580	27 940	1 787	1 832
Employment on-costs	4 803	4 697	187	188
Total non-current employee related liabilities	32 383	32 637	1 974	2 020
Total employee related liabilities	66 299	64 463	3 637	3 600

Employee benefits accrue as a result of services provided up to the reporting date that remain unpaid. Non-current employee benefits are measured at present value and current employee benefits are measured at nominal amounts.

Salaries and wages, annual leave, skills and experience retention leave and sick leave

The liability for salary and wages is measured as the amount unpaid at the reporting date at remuneration rates current at reporting date.

The annual leave liability and the skills and experience retention leave liability is expected to be payable within 12 months and is measured at the undiscounted amount expected to be paid. The salary inflation rate applied to the annual leave and SERL liabilities increased to 3.2% in 2025 from 2.4% in 2024.

No provision has been made for sick leave as all sick leave is non-vesting and the average sick leave taken in future years by employees is estimated to be less than the annual entitlement of sick leave.

Long service leave

The liability for long service leave is measured as the present value of expected future payments to be made in respect of services provided by employees up to the end of the reporting period using the project unit credit method.

AASB 119 *Employee Benefits* contains the calculation methodology for long service leave liability.

The expected timing and amount of long service leave payments is determined through whole-of-government actuarial calculations, which are based on actuarial assumptions on expected future salary and wage levels, experience of employee departures and periods of service. These assumptions are based on employee data over the police and the ESS.

The discount rate used in measuring the liability is reflective of the yield on long-term Commonwealth Government bonds. The yield on long-term Commonwealth Government bonds has increased in 2025 to 4.50% (4.25% in 2024). This increase in the bond yield, which is used as the rate to discount future long service leave cash flows, results in an overall decrease in the reported long service leave liability.

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6.4 Employee related liabilities (continued)

Long service leave (continued)

The net financial effect of the changes to actuarial assumptions in the current financial year is a decrease in the long service leave liability and employee benefits expense of \$0.616m (SAFECOM \$0.034m). The impact on future periods is impracticable to estimate as the long service leave liability is calculated using a number of demographical and financial assumptions - including the long-term discount rate.

The actuarial assessment performed by DTF maintained the salary inflation rate at 3.5% (2024: 3.5%) for the long service leave liability. Consequently, there was no net financial effect.

The current portion of long service liabilities reflects the amounts expected to be taken (approved or paid out of termination) to eligible employees within 2025-26.

Employment on-costs

Employment on-costs liabilities include payroll tax, Fringe benefits Tax, Pay As You Go Withholding, ReturnToWorkSA levies and superannuation contributions. They are settled when the respective employee benefits that they relate to is discharged. These on-costs liabilities primarily relate to the balance of leave owing to employees. The estimated proportion of long service leave to be taken as leave, rather than to be paid on termination, affects the amount of on-costs liabilities recognised as a consequence of long service leave liabilities.

The ESS contributes to several State Government and externally managed superannuation schemes. These contributions are treated as an expense when they occur. There is no liability for payments to beneficiaries as they have been assumed by the respective superannuation scheme. The only liability outstanding at reporting date relates to any contributions due but not yet paid to State Government and externally managed superannuation schemes.

As a result of the actuarial assessment performed by the DTF, the portion of long service leave taken as leave has remain unchanged to 44% from 44% in 2024, except for MFS which increased to 89.95% from 84.17% in 2024. MFS portion of long service leave taken is calculated as the actual percentage of leave taken during the last three years. The average factor for the calculation of employer superannuation on-costs has changed to 12% from 11.5% in 2024, except for MFS employer superannuation on cost rate has changed to 16% (2024: 15.5%). These rates are used in the employment on-cost calculation. The net financial effect of the changes in the current financial year is not material. The estimated impact on future periods is not expected to be materially different to the effect on the current period as shown above.

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6.5 Provisions

	Consolidated		SAFECOM Entity	
	2025	2024	2025	2024
	\$'000	\$'000	\$'000	\$'000
Current				
Provision for workers compensation	12 584	14 183	63	71
Additional compensation	2 142	1 850	2	1
Total current provisions	14 726	16 033	65	72
Non-current				
Provision for workers compensation	47 382	39 917	202	275
Additional compensation	27 314	30 136	32	20
Total non-current provisions	74 696	70 053	234	295
Total provisions	89 422	86 086	299	367

Movement in workers compensation provisions

	Consolidated		SAFECOM Entity	
	2025	2024	2025	2024
	\$'000	\$'000	\$'000	\$'000
Workers compensation				
Carrying amount at the beginning of the period	54 100	49 003	346	199
Reductions arising from payments	(8 541)	(6 230)	(2)	(35)
Changes from remeasurement	(1 882)	(2 172)	(149)	92
New accident liability	16 289	13 499	70	90
Carrying amount at the end of the period	59 966	54 100	265	346

Additional compensation

	Consolidated		SAFECOM Entity	
	2025	2024	2025	2024
	\$'000	\$'000	\$'000	\$'000
Carrying amount at the beginning of the period				
Carrying amount at the beginning of the period	31 986	26 391	21	271
Reductions arising from payments	(2 880)	(2 024)	-	-
Changes from remeasurement	(3 173)	4 441	3	(254)
New accident liability	3 523	3 178	10	4
Carrying amount at the end of the period	29 456	31 986	34	21

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6.5 Provisions (continued)

Workers Compensation provision (statutory and additional compensation schemes)

The ESS is an exempt employer under the *Return to Work Act 2014*. Under a scheme arrangement, the ESS is responsible for the management of workers rehabilitation and compensation and is directly responsible for meeting the cost of workers' compensation claims and the implementation and funding of preventive programs.

Accordingly, a liability has been reported to reflect unsettled workers compensation claims (statutory and additional compensation schemes).

The workers compensation provision is based on an actuarial assessment of the outstanding liability as at 30 June 2025 provided by a consulting actuary engaged through the Office of the Commissioner for Public Sector Employment.

The additional compensation scheme provides continuing benefits to workers who have suffered eligible work-related injuries and whose entitlements have ceased under the statutory workers compensation scheme. Eligible injuries are nonserious injuries sustained in circumstances which involved, or appeared to involve, the commission of a criminal offence, or which arose from a dangerous situation.

There is a significant degree of uncertainty associated with estimating future claim and expense payments and also around the timing of future payments due to the variety of factors involved. The liability is impacted by agency claim experience relative to other agencies, average claim sizes and other economic and actuarial assumptions.

In addition to these uncertainties, the additional compensation scheme is impacted by the limited claims history and the evolving nature of the interpretation of, and evidence required to meeting, eligibility criteria. Given these uncertainties, the actual cost of additional compensation claims may differ materially from the estimate.

6.6 Other non-financial liabilities

	Consolidated		SAFECOM Entity	
	2025	2024	2025	2024
	\$'000	\$'000	\$'000	\$'000
Current				
Accommodation incentive	886	886	886	886
Total current other liabilities	886	886	886	886
Non-current				
Accommodation incentive	9 225	10 110	9 225	10 110
Total non-current other liabilities	9 225	10 110	9 225	10 110
Total other non-financial liabilities	10 111	10 996	10 111	10 996

The MoAA between DIT and SAFECOM for the ESS HQ includes an incentive of \$10.111 million under the lease terms and conditions. The accommodation incentive liability is being amortised over the term of the MoAA (15 years) and the asset depreciated over the same period. The incentive liability is amortised against the accommodation expense being paid to DIT (refer note 4.2).

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7 Other disclosures

7.1 Equity

Asset revaluation surplus

The asset revaluation surplus is used to record increments and decrements in the fair value of property and plant and equipment to the extent that they offset one another. Relevant amounts are transferred to retained earnings when an asset is derecognised.

Investment market value reserve

The reserve is used to record all changes in fair value of investments classified as fair value through other comprehensive income.

7.2 Cash flow reconciliation

	Consolidated		SAFECOM Entity	
	2025	2024	2025	2024
	\$'000	\$'000	\$'000	\$'000
Reconciliation of cash and cash equivalents at the end of the reporting period				
Cash and cash equivalents disclosed in the Statement of Financial Position	52 314	51 821	36 120	35 089
Balance as per the Statement of Cash Flows	52 314	51 821	36 120	35 089
Reconciliation of net cash provided by operating activities to net cost of providing services				
Net cash provided by operating activities	46 256	54 892	3 207	16 040
Add / (less) non-cash items				
Depreciation and amortisation	(26 444)	(26 252)	(1 334)	(1 655)
Donated assets	(120)	(24)	-	-
Resources received free of charge	-	137	-	-
Other non cash expenses	-	(2)	-	-
CWIP write off	(218)	(156)	-	-
Net gain/(loss) from disposal of non-current assets	(621)	1 289	-	-
Incentive amortisation	885	886	885	886
Derecognition of assets	(1 091)	(3 199)	-	(98)
Capital accruals	1 177	752	-	(58)
Movement in assets and liabilities				
Increase/(decrease) in receivables	698	(2 887)	(307)	(546)
(Increase)/decrease in payables	(4 017)	(3 458)	1 263	(729)
(Increase) in employee benefits	(1 836)	(2 396)	(37)	(204)
(Increase)/decrease in provisions	(3 336)	(10 692)	68	103
Net result	11 333	8 890	3 745	13 739

Total cash outflows for leases for the ESS \$2 649 million (2024: \$2 995 million) and SAFECOM was \$25 000 (2024: \$79 000).

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8 Outlook

8.1 Unrecognised contractual commitments

Commitments include operating, capital and outsourcing arrangements arising from contractual or statutory sources and are disclosed at their nominal value.

Contractual commitments to acquire property, plant and equipment

	Consolidated		SAFECOM Entity	
	2025	2024	2025	2024
	\$'000	\$'000	\$'000	\$'000
Within one year	10 585	5 861	-	-
Total contractual commitments to acquire property, plant and equipment	10 585	5 861	-	-

These contractual commitments to acquire property, plant and equipment are for Fraser fire and rescue build appliances, aerial appliances, property and vehicles.

Other contractual commitments

	Consolidated		SAFECOM Entity	
	2025	2024	2025	2024
	\$'000	\$'000	\$'000	\$'000
Within one year	14 825	16 199	4 479	6 258
Later than one year but not later than five years	22 196	24 269	5 965	6 881
Later than five years	33 445	38 544	8 627	9 884
Total other contractual commitments	70 466	79 012	19 071	23 023

The ESS's other contractual commitments relate primarily to accommodation, aerial firefighting (CFS), Emergency Alert national emergency warning system (SAFECOM), National Flood mitigation infrastructure program (SAFECOM), and protective firefighting equipment (MFS).

8.2 Contingent assets and liabilities

Contingent assets and contingent liabilities are not recognised in the Statement of Financial Position, but are disclosed by way of a note and, if quantifiable, are measured at nominal value.

The ESS is not aware of any contingent assets as at reporting date.

At 30 June 2025, the ESS have a contingent liability relating to the historical use of per-and polyfluoroalkyl substances (PFAS) firefighting foams across sites in South Australia.

PFAS contamination has been identified at three CFS sites, which are now subject to s83a Notices of Site Contamination under the *Environment Protection Act 1993*. It is expected that future sites may be identified as PFAS contaminated in the future.

All 37 current and 27 divested MFS sites have been risk profiled for potential PFAS contamination. Testing is underway at 11 high priority sites, with 15 standard priority sites scheduled to commence assessment by 30 December 2025 and low priority sites by December 2027 to meet EPA requirements. Three MFS sites (Oakden, Noarlunga, Mount Barker) are no longer under EPA consideration.

The ESS is continuing to work through the cost implications of PFAS contamination which is expected to include costs to remediate contaminated land and dispose of contaminated materials.

South Australian Fire and Emergency Services Commission
Notes to and forming part of the financial statements
for the year ended 30 June 2025

8.3 Impact of standards not yet implemented

The ESS assessed *Australian Accounting Standards* and *Interpretations* that first applied in 2024-25 and determined that they did not have a material impact on its financial statements. No new *Australian Accounting Standards* or *Interpretations* have been early adopted.

8.4 Trust funds

The SES administers, but does not control, certain activities on behalf of the Australian Council of State and Territory Emergency Services. It is accountable for the transactions relating to those trust activities but does not have the discretion, for example, to deploy the resources for the achievement of the SES's own objectives.

Transactions and balances relating to the trust assets are not recognised as SES's income, expenses, assets and liabilities, but are disclosed in the table below.

	Consolidated		SAFECOM Entity	
	2025	2024	2025	2024
	\$'000	\$'000	\$'000	\$'000
Cash at bank	335	281	-	-
Receivables	-	21	-	-
Total trust funds	335	302	-	-

The trust funds represent funds held by the Australian Council of State Emergency Services. The funds will be utilised to meet expenses incurred by each of the State Emergency Services Headquarters in Australia. The SES will administer these funds until they are fully expended. In 2024-25, total income earned by the Council was \$33 000 (2024: \$31 900) and no expenses were incurred (2024: \$0).

8.5 Events after the reporting period

All events occurring after financial statement balance date, and for which the financial reporting framework requires adjustment or disclosure, have been adjusted or disclosed.

South Australian Fire and Emergency Services Commission
Notes to and forming part of the financial statements
for the year ended 30 June 2025

9 Measurement and risk

9.1 Fair value

AASB 13 *Fair Value Measurement* defines fair value as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants, in the principal or most advantageous market, at the measurement date.

Initial recognition

Where assets are acquired at significantly less than fair value, they are recorded at fair value in the Statement of Financial Position. However, if the assets are acquired at significantly less than fair value as part of a restructure of administrative arrangements, then the assets are recognised at book value (i.e. the amount recorded by the transferor public authority immediately prior to the restructure).

Revaluation

Property, plant and equipment, other than right of use assets, is subsequently measured at fair value after allowing for accumulated depreciation.

Non-current tangible assets are valued at fair value, and revaluation of non-current assets or a group of assets is only performed when the fair value at the time of acquisition is greater than \$1.5 million and estimated useful life is greater than three years.

Revaluation is undertaken on a regular cycle as detailed below. If at any time management considers that the carrying amount of an asset materially differs from its fair value, then the asset will be revalued regardless of when the last valuation took place.

Any accumulated depreciation as at the revaluation date is eliminated against the gross carrying amounts of the assets and the net amounts are restated to the revalued amounts of the asset.

Fair value hierarchy

The ESS classifies fair value measurement using the following fair value hierarchy that reflects the significance of the inputs used in making the measurements, based on the data and assumptions used in the most recent revaluation:

- Level 1: traded in active markets and is based on unadjusted quoted prices in active markets for identical assets or liabilities that the entity can access at measurement date.
- Level 2: not traded in active market and are derived from inputs (inputs other than quoted prices included within level 1) that are observable for the asset, either directly or indirectly.
- Level 3: not traded in active market and are derived from unobservable inputs.

The ESS's policy is to recognise transfers into and out of fair value hierarchy levels as at the end of the reporting period.

During 2025 and 2024, the ESS had no valuations categorised into level 1; there were no transfers of assets between level 1 and 2 fair value hierarchy levels and there were no changes in valuation technique.

South Australian Fire and Emergency Services Commission
Notes to and forming part of the financial statements
for the year ended 30 June 2025

9.1 Fair Value (continued)

Land, buildings and vehicles

An independent valuation of land, vehicles and buildings was performed by JLL (Certified Practising Valuer) in 2025. The buildings values at revaluation were considered relevant for 30 June 2025.

Fair value of land at that time was determined using the market approach. The valuation was based on recent market transactions for similar land in the area and includes adjustment for factors specific to the land such as size and location. For land classified as restricted in use, fair value was determined by applying an adjustment to reflect the restriction.

The fair value of buildings was determined using current replacement cost, due to there not being an active market. The current replacement cost considered the need for ongoing provision of government services, specialised nature and restricted use of the assets, their size, condition and location.

The next independent valuation of land, vehicles and buildings will occur in 2030-31.

Plant and equipment

All items of plant and equipment that had a fair value at the time of acquisition less than \$1.5 million and had an estimated useful life of less than three years have not been revalued. The carrying value of these items is deemed to approximate fair value.

	Note	Consolidated			SAFECOM Entity	
		Level 2	Level 3	Total	Level 3	Total
		\$'000	\$'000	\$'000	\$'000	\$'000
Recurring fair value measurements						
Land		206 801	8 154	214 955	-	-
Buildings	5.5	-	224 609	224 609	11 903	11 903
Vehicles	5.5	113 909	40 418	154 327	-	-
Plant and equipment	5.5	1 958	7 660	9 618	149	149
Total recurring fair value measurements		322 668	280 840	603 508	12 053	12 053
Total fair value measurements		322 668	280 840	603 508	12 053	12 053

9.2 Financial Instruments

Financial risk management

Risk management is managed by the ESS corporate services section and risk management policies are in compliance with the *SA Government Risk Management Guide* and the principles established in the Australian Standard *Risk Management Principles and Guidelines*.

The exposure of the ESS to financial risk (liquidity risk, credit risk and market risk) is low due to the nature of the financial instruments held. There have been no changes in risk exposure since the last reporting period.

Liquidity risk

Liquidity risk arises from the possibility that the ESS is unable to meet its financial obligations as they fall due. The ESS is funded principally from the Fund. The ESS works with the Fund to determine the cash flows associated with its government approved program of work to ensure funding meets the expected cash flows.

Refer to notes 1.1 and 3.1 for further information.

South Australian Fire and Emergency Services Commission
Notes to and forming part of the financial statements
for the year ended 30 June 2025

9.2 Financial Instruments (continued)

Credit risk

The ESS has minimal concentration of credit risk. The ESS has policies and procedures in place to ensure that transactions occur with customers with appropriate credit history. No collateral is held as security and no credit enhancements relate to financial assets held by the ESS.

Impairment of financial assets

Loss allowances for receivables are measured at an amount equal to lifetime expected credit loss (ECL) using the simplified approach in AASB 9. The ESS uses an allowance matrix to measure the expected credit loss of receivables from non-government debtors which comprise a large number of small balances.

To measure the expected credit losses, receivables are grouped based on shared risks characteristics and the days past due. When estimating expected credit loss, the ESS considers reasonable and supportable information that is relevant and available without undue cost or effort. This includes both quantitative and qualitative information and analysis, based on the ESS's historical experience and informed credit assessment, including forward-looking information.

The maximum period considered when estimating expected credit losses is the maximum contractual period over which the ESS is exposed to credit risk.

Loss rates are calculated based on the probability of a receivable progressing through stages to write off based on the common risk characteristics of the transaction and debtor.

The expected credit loss for government debtors for the ESS is nil. The expected credit loss for government debtors for SAFECOM is nil. This is based on the external credit ratings and nature of the counterparties.

Loss rates are based on actual history of credit loss, these rates have been adjusted to reflect differences between previous economic conditions, current conditions and the ESS's view of the forecast economic conditions over the expected life of the receivables.

Impairment losses are presented as net impairment losses within net result, subsequent recoveries of amounts previously written off are credited against the same line item.

The following table provides the information about the exposure to credit risk and ECL for non-government debtors for the ESS.

	Debtor gross carrying amount \$'000	Loss %	Lifetime expected losses \$'000
2025			
Current (not past due)	886	0.17%	2
1-30 days past due	70	0.19%	-
31-60 days past due	52	0.82%	-
61-90 days past due	26	1.69%	-
More than 90 days past due	594	3.62%	22
Loss allowance	1 628		24

Cash and debt instruments

The ESS considers that its cash and cash equivalents have low credit risk based on the external credit ratings of the counterparties and therefore the expected credit loss is nil.

All of the ESS's debt investments at amortised cost are considered to have low credit risk and the consideration of expected credit loss was limited to 12 months expected losses. The expected credit loss is nil.

South Australian Fire and Emergency Services Commission
Notes to and forming part of the financial statements
for the year ended 30 June 2025

9.2 Financial Instruments (continued)

Market risk

The ESS does not trade in foreign currency, nor enter into transactions for speculative purposes, nor for hedging. The ESS does not undertake any hedging in relation to interest or foreign currency risk and manages its risk as per the Government's risk management strategy articulated in TI 23 *Management of Foreign Currency Exposures*.

The ESS has non-interest-bearing assets (cash on hand and receivables) and liabilities (payables) and interest-bearing assets (cash at bank and investments). SAFECOM's exposure to market risk and cash flow interest risk is minimal. There is minimal exposure to foreign currency or other price risks.

Categorisation of financial instruments

Details of the material accounting policies and methods adopted including the criteria for recognition, the basis of measurement, and the basis on which income and expenses are recognised with respect to each class of financial asset, financial liability and equity instrument are disclosed in the respective financial asset / financial liability note.

Classification of financial assets and liabilities

The ESS measures all financial instruments at amortised cost other than lease liabilities which are measured at the present value of expected future cash payments. All financial assets and liabilities carrying amount equals their fair value as at 30 June 2025 and are expected to be settled within one year excluding financial liabilities. Maturity analysis for financial liabilities is presented in note 6.3.

Community Emergency Services Fund (The Fund)

Administered Financial Statements

For the year ended 30 June 2025

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Community Emergency Services Fund
Statement of Administered Comprehensive Income
for the year ended 30 June 2025

Statement of Administrative Comprehensive Income

	Note	2025 \$'000	2024 \$'000
Administered income			
Levy sources	A2.1	391 469	381 036
Fees and charges	A2.2	535	507
Interest		4 262	4 200
Total administered income		396 266	385 743
Administered expenses			
Contributions to SA Government administrative units	A3.1	384 496	366 795
Grants and subsidies	A3.2	3 482	4 556
Other	A3.3	9 207	9 023
Total administered expenses		397 185	380 374
Net result		(919)	5 369
Total comprehensive result		(919)	5 369

The accompanying notes form part of these financial statements. The net result and total comprehensive result are attributable to the SA Government as owner.

Community Emergency Services Fund
Statement of Administered Financial Position
as at 30 June 2025

Statement of Administrative Financial Position

	Note	2025 \$'000	2024 \$'000
Administered current assets			
Cash and cash equivalents	A4.1	20 749	21 544
Receivables from SA Government		1 481	1 669
Total current assets		22 230	23 213
Administered current liabilities			
Payables		1 327	1 391
Total current liabilities		1 327	1 391
Net assets		20 903	21 822
Administered equity			
Retained earnings		20 903	21 822
Total equity		20 903	21 822

The accompanying notes form part of these financial statements. The total equity is attributable to the SA Government as owner.

Community Emergency Services Fund
Statement of Administered Cash Flows
for the year ended 30 June 2025

Statement of Administrative Cash Flows

		2025	2024
	Note	\$'000	\$'000
Cash flows from operating activities			
Cash inflows			
Receipts from levy sources		391 654	380 764
Fees and charges		535	507
Interest received		4 265	4 206
Cash generated from operations		396 454	385 477
Cash outflows			
Payments to SA Government administrative units		(384 496)	(366 795)
Payments of grants and subsidies		(3 566)	(5 200)
Other payments		(9 187)	(9 096)
Cash used in operations		(397 249)	(381 091)
Net cash from (used in) operating activities	A5.1	(795)	4 386
Net increase/(decrease) in cash and cash equivalents		(795)	4 386
Cash and cash equivalents at the beginning of the period		21 544	17 158
Cash and cash equivalents at the end of the period	A4.1	20 749	21 544

The accompanying notes form part of these financial statements

Community Emergency Services Fund
Notes to and forming part of the financial statements
For the year ended 30 June 2025

Notes to the financial statements

A1. About the Community Emergency Services Fund

A1.1. Basis of preparation and accounting policies

The basis of preparation for the Community Emergency Services Fund (the Fund) is the same as outlined in SA Fire and Emergency Services Commission's (SAFECOM) financial statements. The Fund applies the same accounting policies as set out in the notes of SAFECOM's financial statements.

A1.2. Establishment, objectives and funding arrangements

Establishment

The Fund was established pursuant to the *Emergency Services Funding Act 1998* (the Act).

Objectives

The Fund is the primary source of funding for the State Government's key emergency services agencies: the SA Metropolitan Fire Service (SAMFS), SA Country Fire Service (SACFS), SA State Emergency Service (SASES) and SAFECOM. The Fund also provides funding to other State Government agencies and Non-Government Organisations for the provision of emergency services and related activities, and collection and administration costs, as allowed under section 28(4) of the Act.

Funding arrangements

Under section 28(3) of the Act, funds collected through the Emergency Services Levy (ESL) (fixed and mobile property) for both private and Government property owners, Government contributions for concessions and remissions to property owners and interest earned on cash balances are paid into the Fund. The administration, collection and policy-setting of the ESL falls within the portfolio responsibilities of the Treasurer.

Community Emergency Services Fund
Notes to and forming part of the financial statements
For the year ended 30 June 2025

A1.3. Budget performance

The budget performance table compares the Fund's outcomes against budget information presented to Parliament (2024-25 Budget Paper 4). The budget amounts have not been adjusted to reflect revised budgets or administrative restructures. The budget process is not subject to audit.

	Original budget 2025 \$'000	Actual 2025 \$'000	Variance \$'000
Statement of Comprehensive Income			
Income			
Levy sources	387 816	391 469	3 653
Fees and charges	464	535	71
Interest	2 500	4 262	1 762
Total administered income	390 780	396 266	5 486
Expenses			
Contributions to SA Government administrative units	379 434	384 496	5 062
Grants and subsidies	6 651	3 482	(3 169)
Other	9 206	9 207	1
Total administered expenses	395 291	397 185	1 894
Net result	(4 511)	(919)	3 592
Total comprehensive result	(4 511)	(919)	3 592

Explanations are provided for variances where variance exceeds the greater of 10% of the original budgeted amount and 5% of the original budgeted total expenses.

In 2024-25 there were no variances that exceeded the greater of 10% of the original budget amount and 5% of original budgeted total expenses.

Community Emergency Services Fund
Notes to and forming part of the financial statements
For the year ended 30 June 2025

A2. Income

A2.1. Levy sources

	2025	2024
	\$'000	\$'000
Fixed property collections	202 795	194 184
Fixed property remissions	128 275	127 906
Mobile collections	50 551	49 178
Government concessions	6 735	6 687
Mobile remissions	3 113	3 081
Total revenues from levy sources	391 469	381 036

Various SA Government entities administer revenue from levy sources on behalf of the Fund, remitting revenue to the Fund once collected. The Fund recognises revenue when it obtains the right to receive which is generally when the revenue has been collected by the administering entity.

A2.2. Fees and charges

Revenue SA administers certificate sales on behalf of the Fund, remitting revenue to the Fund once collected. The Fund recognises revenue when it obtains the right to receive which is generally when the revenue has been collected by the administering entity \$535 000 (2024: \$507 000).

Community Emergency Services Fund
Notes to and forming part of the financial statements
For the year ended 30 June 2025

A3. Expenses

A3.1. Contributions to SA Government administrative units

	2025	2024
	\$'000	\$'000
South Australian Metropolitan Fire Service	189 790	178 312
South Australian Country Fire Service	106 146	101 622
South Australian State Emergency Service	26 766	26 323
South Australian Police	25 677	25 050
South Australian Fire and Emergency Services Commission	19 644	19 255
Department for Environment and Water	13 133	12 974
South Australian Ambulance Service	1 379	1 345
South Australian Police - Government radio network	879	858
Attorney-General's Department - State Rescue Helicopter Service	817	797
South Australian Ambulance Service - Government radio network	265	259
Total contributions to SA Government administrative units	384 496	366 795

A3.2. Grants and subsidies

	2025	2024
	\$'000	\$'000
Surf Life Saving South Australia	1 128	2 664
Volunteer Marine Rescue	1 645	1 394
Shark Beach Patrol	709	498
Total grants and subsidies	3 482	4 556

A3.3. Other expenses

	2025	2024
	\$'000	\$'000
Revenue SA - collection costs	7 421	7 280
Department of Infrastructure and Transport - collection costs	1 031	1 005
Administration costs	755	738
Total other expenses	9 207	9 023

Community Emergency Services Fund
Notes to and forming part of the financial statements
For the year ended 30 June 2025

A4. Financial assets

A4.1. Cash and cash equivalents

The Fund consists of one operating account held with the Treasurer of \$20.749 million (2024: \$21.544 million). This account is interest bearing.

A5. Other disclosures

A5.1. Cash flow reconciliation

	2025	2024
	\$'000	\$'000
Reconciliation of cash and cash equivalents at the end of the reporting period		
Cash and cash equivalents disclosed in the Statement of Financial Position	20 749	21 544
Balance as per the Statement of Cash Flows	20 749	21 544
Reconciliation of net cash from (used in) operating activities to net result		
Net cash from (used in) operating activities	(795)	4 386
Movement in assets and liabilities		
Increase/(decrease) in receivables	(188)	266
(Increase)/decrease in payables	64	717
Net result	(919)	5 369

Community Emergency Services Fund
Notes to and forming part of the financial statements
For the year ended 30 June 2025

A6. Measurement and risk

A6.1. Financial instruments

Financial risk management

Risk management is managed by SAFECOM corporate services section and the Fund's risk management policies are in accordance with the *SA Government Risk Management Guide* and the principles established in the Australian Standard *Risk Management Principles and Guidelines*.

The exposure of the Fund to financial risk (liquidity risk, credit risk and market risk) is low due to the nature of the financial instruments held. There have been no changes in risk exposure since the last reporting period.

Liquidity risk

The Fund is funded principally from ESL contributions, government concessions and remissions, and interest. The payments from the Fund are referred by the Economic and Finance Committee, pursuant to the Act, and approved by the Minister for Emergency Services and Correctional Services. The Fund is an Administered item and cash flows associated with its approved payments and budgeted receipts are managed to ensure funding is available to meet the expected cash flows.

Payables and accruals are raised for all amounts owing but unpaid. Sundry payables are normally settled within 30 days from the date the invoice is first received. All payables are non-interest bearing. The carrying amount of payables represents fair value due to their short-term nature.

Credit risk

The Fund has minimal concentration of credit risk. The Fund is dependent on funds collected through the ESL (fixed and mobile property). The Fund does not engage in high risk hedging for its financial assets. No collateral is held as security and no credit enhancements relate to financial assets held by the Fund.

Impairment of financial assets

All of the Fund's debtors at balance date were government debtors. The expected credit loss of government debtors is considered to be nil based on the external credit ratings and nature of the counterparties. The expected credit loss is nil.

Market risk

The Fund has non-interest-bearing assets (receivables) and liabilities (payables) and interest-bearing assets (cash at bank). The Fund's exposure to market risk and cash flow interest risk is minimal. There is minimal exposure to foreign currency or other price risks.

The Fund does not trade in foreign currency, enter into transactions for speculative purposes, nor for hedging. The Fund does not undertake any hedging in relation to interest or foreign currency risk and manages its risk as per the Government's risk management strategy articulated in *TI 23 Management of Foreign Currency Exposures*.

Categorisation of financial instruments

Details of the significant accounting policies and methods adopted including the criteria for recognition, the basis of measurement, and the basis on which income and expenses are recognised with respect to each class of financial asset, financial liability and equity instrument are disclosed in note A1.1.

The Fund's financial assets and liabilities, receivables and payables are held at cost therefore their carrying is a reasonable approximation of their fair values due to the short-term nature of these.

All financial assets and liabilities are expected to be settled within 1 year.