



Level 9
State Administration Centre
200 Victoria Square
Adelaide SA 5000
Tel +618 8226 9640
ABN 53 327 061 410
enquiries@audit.sa.gov.au
www.audit.sa.gov.au

To the Presiding Member Coast Protection Board

Opinion

I have audited the financial report of the Coast Protection Board for the financial year ended 30 June 2025.

In my opinion, the accompanying financial report gives a true and fair view of the financial position of the Coast Protection Board as at 30 June 2025, its financial performance and its cash flows for the year then ended in accordance with relevant Treasurer's Instructions issued under the provisions of the *Public Finance and Audit Act 1987* and Australian Accounting Standards – Simplified Disclosures.

The financial report comprises:

- a Statement of Comprehensive Income for the year ended 30 June 2025
- a Statement of Financial Position as at 30 June 2025
- a Statement of Changes in Equity for the year ended 30 June 2025
- a Statement of Cash Flows for the year ended 30 June 2025
- notes, comprising material accounting policy information and other explanatory information
- a Certificate from the Presiding Member, the Chief Executive and the Chief Financial Officer of the Department for Environment and Water.

Basis for opinion

I conducted the audit in accordance with the *Public Finance and Audit Act 1987* and Australian Auditing Standards. My responsibilities under those standards are further described in the 'Auditor's responsibilities for the audit of the financial report' section of my report. I am independent of the Coast Protection Board. The *Public Finance and Audit Act 1987* establishes the independence of the Auditor-General. In conducting the audit, the relevant ethical requirements of APES 110 *Code of Ethics for Professional Accountants (including Independence Standards)* have been met.

I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my opinion.

Responsibilities of the Chief Executive and Members of the Coast Protection Board for the financial report

The Chief Executive is responsible for the preparation of the financial report that gives a true and fair view in accordance with relevant Treasurer's Instructions issued under the provisions of the *Public Finance and Audit Act 1987* and the Australian Accounting Standards – Simplified Disclosures, and for such internal control as management determines is necessary to enable the preparation of the financial report that gives a true and fair view and is free from material misstatement, whether due to fraud or error.

In preparing the financial report, the Chief Executive is responsible for assessing the entity's ability to continue as a going concern, taking into account any policy or funding decisions the government has made which affect the continued existence of the entity. The Chief Executive is also responsible for disclosing, as applicable, matters related to going concern and using the going concern basis of accounting, unless the assessment indicates that it is not appropriate.

The Members of the Coast Protection Board are responsible for overseeing the entity's financial reporting process.

Auditor's responsibilities for the audit of the financial report

As required by section 31(1)(b) of the *Public Finance and Audit Act 1987* and section 31(2) of the *Coast Protection Act 1972*, I have audited the financial report of the Coast Protection Board for the financial year ended 30 June 2025.

My objectives are to obtain reasonable assurance about whether the financial report as a whole is free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Australian Auditing Standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of this financial report.

As part of an audit in accordance with Australian Auditing Standards, I exercise professional judgement and maintain professional scepticism throughout the audit. I also:

- identify and assess the risks of material misstatement of the financial report, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for my opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control

- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Coast Protection Board's internal control
- evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by the Coast Protection Board
- conclude on the appropriateness of the Chief Executive's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the entity's ability to continue as a going concern. If I conclude that a material uncertainty exists, I am required to draw attention in my auditor's report to the related disclosures in the financial report or, if such disclosures are inadequate, to modify the opinion. My conclusion is based on the audit evidence obtained up to the date of the auditor's report. However, future events or conditions may cause an entity to cease to continue as a going concern
- evaluate the overall presentation, structure and content of the financial report, including the disclosures, and whether the financial report represents the underlying transactions and events in a manner that achieves fair presentation.

My report refers only to the financial report described above and does not provide assurance over the integrity of electronic publication by the entity on any website nor does it provide an opinion on other information which may have been hyperlinked to/from the report.

I communicate with the Presiding Member and the Chief Executive about, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that I identify during the audit.



Daniel O'Donohue
Deputy Auditor-General

18 December 2025

Coast Protection Board

Financial Statements

For the year ended 30 June 2025

Coast Protection Board
Certification of the Financial Statements
for the year ended 30 June 2025

We certify that the:

- financial statements of the Coast Protection Board:
 - are in accordance with the accounts and records of the Board;
 - comply with relevant Treasurer's Instructions;
 - comply with relevant accounting standards; and
 - present a true and fair view of the financial position of the Board at the end of the financial year and the result of its operation and cash flows for the financial year.
- internal controls employed by the Coast Protection Board for the financial year over its financial reporting and its preparation of financial statements have been effective.



Hon Paul Caica

Presiding Member

16 December 2025



Ben Bruce

Chief Executive

Department for Environment and Water

16 December 2025



Shaun O'Brien

Chief Financial Officer

Department for Environment and Water

16 December 2025

Coast Protection Board
Statement of Comprehensive Income
for the year ended 30 June 2025

	Note	2025 \$'000	2024 \$'000
Income			
Intra-government transfers	3.2	1 613	1 609
Fees and charges	3.1	44	37
Resources received free of charge	3.3	12	-
Other income		12	-
Total income		1 681	1 646
Expenses			
Board member expenses	2.3	21	37
Supplies and services	4.1	261	374
Grants and subsidies	4.2	1 323	1 223
Other expenses	4.3	12	12
Total expenses		1 617	1 646
Net result		64	-
Other Comprehensive Income			
Changes in property, plant and equipment asset revaluation surplus		-	3 206
Total other comprehensive income		-	3 206
Total comprehensive result		64	3 206

The accompanying notes form part of these financial statements. The net result and total comprehensive result are attributable to the SA Government as owner.

Coast Protection Board
Statement of Financial Position
as at 30 June 2025

	Note	2025 \$'000	2024 \$'000
Current assets			
Cash and cash equivalents	5.1	571	456
Receivables	5.2	30	14
Total current assets		601	470
Non-current assets			
Property, plant and equipment	5.3	9 793	9 793
Total non-current assets		9 793	9 793
Total assets		10 394	10 263
Current liabilities			
Payables	6.1	184	117
Total current liabilities		184	117
Total liabilities		184	117
Net assets		10 210	10 146
Equity			
Asset revaluation surplus		10 081	10 081
Retained earnings		129	65
Total equity		10 210	10 146

The accompanying notes form part of these financial statements. The total equity is attributable to the SA Government as owner.

Coast Protection Board
Statement of Changes in Equity
for the year ended 30 June 2025

	Asset revaluation surplus \$'000	Retained earnings \$'000	Total equity \$'000
Balance at 1 July 2023	6 875	65	6 940
Gain on revaluation of property, plant and equipment	3 206	-	3 206
Net result for 2023-24	-	-	-
Total comprehensive result for 2023-24	3 206	-	3 206
Balance at 30 June 2024	10 081	65	10 146
Net result for 2024-25	-	64	64
Total comprehensive result for 2024-25	-	64	64
Balance at 30 June 2025	10 081	129	10 210

The accompanying notes form part of these financial statements. All changes in equity are attributable to the SA Government as owner.

Coast Protection Board
Statement of Cash Flows
for the year ended 30 June 2025

	Note	2025 \$'000	2024 \$'000
Cash flows from operating activities			
<u>Cash inflows</u>			
Intra-government transfers		1 613	1 609
GST recovered from DEW		151	227
Fees and charges		35	70
<u>Cash outflows</u>			
Board member payments		(23)	(33)
Payments for supplies and services		(206)	(487)
Payments for grants and subsidies		(1 455)	(1 990)
Other payments		-	(13)
Net cash from/(used in) operating activities		115	(617)
Net increase/(decrease) in cash and cash equivalents		115	(617)
Cash and cash equivalents at the beginning of the reporting period		456	1 073
Cash and cash equivalents at the end of the reporting period	5.1	571	456

The accompanying notes form part of these financial statements.

Coast Protection Board

Statement of Cash Flows

for the year ended 30 June 2025

1. About the Coast Protection Board

The Coast Protection Board (CPB) is a reporting entity established pursuant to section 6 of the *Coast Protection Act 1972* (the Act).

1.1. Basis of preparation

These financial statements are general purpose financial statements prepared in accordance with:

- section 23 of the Public Finance and Audit Act 1987;
- Treasurer's Instructions and Accounting Policy Statements issued by the Treasurer under the Public Finance and Audit Act 1987; and
- relevant Australian Accounting Standards applying simplified disclosures.

The financial statements have been prepared based on a 12 month period and presented in Australian currency. All amounts in the financial statements and accompanying notes have been rounded to the nearest thousand dollars (\$'000). The historical cost convention is used unless a different measurement basis is specifically disclosed in the note associated with the item measured.

Assets and liabilities that are to be sold, consumed or realised as part of the normal 12 month operating cycle have been classified as current assets or current liabilities. All other assets and liabilities are classified as non-current.

Material accounting policies are set out throughout the notes.

Income, expenses and assets are recognised net of the amount of GST except:

- when the GST incurred on a purchase of goods or services is not recoverable from the Australian Taxation Office (ATO), in which case GST is recognised as part of the cost of acquisition of the asset or as part of the expense item applicable
- receivables and payables, which are stated with the amount of GST included.

The CPB is grouped with the Department for Environment and Water (DEW) for GST purposes, and accordingly DEW prepares the Business Activity Statement on behalf of the CPB via the grouping provisions of the GST legislation. Notwithstanding the use of these grouping provisions, intercompany cash alignment occurs to ensure the CPB either recovers the net amount of GST recoverable from or disburses the amount payable to the ATO from DEW.

Cash flows are included in the Statement of Cash Flows on a gross basis. However, the GST components of cash flows arising from investing and financing activities are recoverable from, or payable to, the DEW are classified as operating cash flows.

1.2. Objectives and programs

The CPB was established under the Act to protect the coast from erosion, damage, deterioration, pollution and misuse; restore any part of the coast that has been subjected to erosion, damage, deterioration, pollution or misuse; develop any part of the coast aesthetically, or to improve it for those who use and enjoy it; manage, maintain and develop those coast facilities that the Board is responsible for; report to the Minister for Climate, Environment and Water where required; and carry out, or be involved in, research into the protection, restoration or development of the coast.

Coast Protection Board

Statement of Cash Flows

for the year ended 30 June 2025

1.2. Objectives and programs (continued)

The major objectives of the CPB are to:

- Protect, conserve and, where necessary, restore the beaches and coast of the State. The CPB is concerned with understanding and mitigating coastal hazards, and conserving the biodiversity and integrity of the coast.
- Manage assets of the Board – the Board owns parcels of coastal land, purchased to further its duties under the Act.
- Advice and research:
 - a) The advisory role is a primary method to protect, conserve and restore the coast.
 - b) Research is directed towards understanding coastal ecosystem functioning, dynamics and processes in SA, and identifying and examining significant coastal protection and restoration issues.

In achieving its objectives, the CPB conducts its services through a single activity, Coast and Marine Conservation. The purpose of this activity is to ensure the conservation, protection and ongoing sustainable productivity of South Australia's coastal, estuarine and marine environments. As the CPB conducts its services through a single activity, a Statement of Income and Expenses by Program has not been prepared.

Financial arrangements

The financial activities of the CPB are administered through the Coast Protection Fund (the Fund) in accordance with the Act. The Fund is a non-interest-bearing Deposit Account pursuant to section 21(1) of the *Public Finance and Audit Act 1987*. The Fund's sources of revenue consist of revenue from SA Government together with income derived from development application fees and charges.

The CPB has no employees. The functions and activities required by the Act are performed by employees of DEW. These services are provided on a fee for service basis and are recognised in these financial statements.

2. Board, committees and employees

2.1. Key management personnel

Key management personnel of the CPB include the Minister for Climate, Environment and Water and the Board members.

Total compensation of key management personnel was \$18 000 (2024: \$22 000).

The compensation disclosed in this note excludes salaries and other benefits the Minister receives. The Minister's remuneration and allowances are set by the *Parliamentary Remuneration Act 1990* and the Remuneration Tribunal of SA respectively and are payable from the Consolidated Account under section 6 the *Parliamentary Remuneration Act 1990*.

Transactions with key management personnel and other related parties

Apart from the remuneration for key management personnel, and \$7 500 of professional consulting services provided by Jacqueline Balston & Associates to the Climate Science Advisory Committee, the CPB does not have material transactions with key management personnel, their close family members and/or their controlled or jointly controlled entities.

Coast Protection Board
Statement of Cash Flows
for the year ended 30 June 2025

2.2. Board and committee members

Members during the 2024-25 financial year were:

- P Caica (Presiding Member)
- J Tate (retired 29/10/2024)
- K Galpin*
- B D Clarke
- B M Gillanders
- A L Wilson (retired 28/11/2024)
- J Buder*
- L Blacker
- M Healy*

Climate Science Advisory Committee

- B M Gillanders
- B Mitchell
- G Miot da Silva
- H Maier
- J Balston

* In accordance with the Premier and Cabinet’s Circular No 016, government employees did not receive any remuneration for Board duties during the financial year.

Board and committee remuneration

The number of members whose remuneration received or receivable falls within the following bands:

	2025	2024
\$0	7	4
\$1 - \$19 999	6	7
\$20 000 - \$39 999	-	1
Total number of members	13	12

The total remuneration received or receivable by members was \$20 000 (2024: \$35 000). Remuneration of members includes sitting fees, super contributions, salary sacrifice benefits, fringe benefits and any related fringe benefits tax. A further \$1 000 (2024: \$2 000) in payroll tax expenses is recognised in ‘Board member’ expenses.

For the purposes of this table, board member on-costs have not been included as remuneration as they do not form part of remuneration received or receivable by the members.

Coast Protection Board
Statement of Cash Flows
for the year ended 30 June 2025

2.3. Board member expenses

	2025	2024
	\$'000	\$'000
Board and committee fees	18	32
Remuneration on-costs - superannuation	2	3
Remuneration on-costs - other	1	2
Total board member expenses	21	37

Board member expenses include all board fees and other costs including superannuation. These are recognised when incurred.

Services to the CPB are provided by personnel employed by DEW; hence no employee benefits or related provisions are included in the CPB's financial statements. Employee benefits relating to relevant employees are reflected in the financial statements of DEW.

3. Income

3.1. Fees and charges

	2025	2024
	\$'000	\$'000
Fees, levies and licences	44	37
Total fees and charges	44	37

Revenues from fees and charges are derived primarily from fees for development applications. Revenue is recognised when development applications are processed.

3.2. Intra-government transfers

	2025	2024
	\$'000	\$'000
Intra-government transfers	1 613	1 609
Total intra-government transfers	1 613	1 609

Intra-government transfers are recognised on receipt.

The CPB received a contribution from the Green Industry Fund of \$1 million (2024: \$1 million) and \$0.613 million (2024: \$0.609 million) paid as an appropriation through DEW.

3.3. Resources received free of charge

	2025	2024
	\$'000	\$'000
Audit Office of South Australia - audit services	12	-
Total resources received free of charge	12	-

Contribution of services are recognised only when a fair value can be determined reliably, and the services would be purchased if they had not been donated.

The Board receives audit services free of charge from the Audit Office of South Australia.

A corresponding expense is recognised in the financial statements refer note 4.3.

Coast Protection Board
Statement of Cash Flows
for the year ended 30 June 2025

4. Expenses

4.1. Supplies and services

	2025	2024
	\$'000	\$'000
Contractors	95	-
Fee for service	60	117
Fee for Service - Corporate Fee (DEW)	52	124
Other	12	15
General administration	11	2
Contribution to Waverider Buoy maintenance	10	10
Travel	10	26
Sponsorship	6	-
Information technology & communication expenses	5	-
Aerial photography and survey	-	66
Minor works, maintenance and equipment	-	11
Accommodation and property management expenses	-	2
Vehicle	-	1
Total supplies and services	261	374

4.2. Grants and subsidies

	2025	2024
	\$'000	\$'000
Local government	1 323	1 036
Other	-	187
Total grants and subsidies	1 323	1 223

(i) Local government

City of Victor Harbor	355	55
City of Onkaparinga	245	355
District Council of Elliston	155	-
Local Government Association SA	145	-
District Council of Cleve	108	-
Yorke Peninsula Council	102	56
District Council of Streaky Bay	100	-
District Council of Robe	72	20
Wattle Range Council	32	320
District Council of Grant	6	-
Alexandrina Council	3	-
District Council of Lower Eyre Peninsula	-	113
Whyalla City Council	-	68
Copper Coast Council	-	43
Australian Coastal Councils	-	6
Total local government grants and subsidies	1 323	1 036

For contributions payable, the contribution will be recognised as a liability and expense when the entity has a present obligation to pay the contribution and the expense recognition criteria are met. Grants are provided to local councils and community groups to help fund projects that sustain, restore, and protect South Australian coastal resources.

Coast Protection Board

Statement of Cash Flows

for the year ended 30 June 2025

4.3. Other expenses

Audit fees paid/payable to the Audit Office of South Australia relating to work performed under the *Public Finance and Audit Act 1987* were \$11 700 (2024: \$11 700). No other services were provided by the Audit Office of South Australia.

From 30 June 2024, audit fees are accounted for as auditing services received free of charge, under *AASB 1004 Contributions*. Audit fees payable for 2023-24 have been derecognised in accordance with the changes and is disclosed as other income.

5. Assets

5.1. Cash and cash equivalents

	2025	2024
	\$'000	\$'000
Deposits with the Treasurer	571	456
Total cash and cash equivalents	571	456

Deposits with the Treasurer

The Coast Protection Fund was established in accordance with the Act. The fund is a non-interest bearing Deposit account with DTF pursuant to section 21 of the *Public Finance and Audit Act 1987*.

5.2. Receivables

	2025	2024
	\$'000	\$'000
Contractual receivables		
Fees and charges	14	5
Total contractual receivables	14	5
Statutory receivables		
GST recoverable from DEW	16	9
Total statutory receivables	16	9
Total current receivables	30	14

Contractual receivables arise in the normal course of selling goods and services to other government agencies and to the public. Contractual receivables are normally settled within 15 days after the issue of an invoice or the goods/services have been provided under a contractual arrangement.

Statutory receivables do not arise from contracts with customers. They are recognised and measured similarly to contractual receivables but are not classified as financial instruments for disclosure purposes.

The net amount of GST recoverable from DEW is included as part of receivables. Receivables are non-interest bearing. Receivables are held with the objective of collecting the contractual cash flows and they are measured at amortised cost.

Coast Protection Board
Statement of Cash Flows
for the year ended 30 June 2025

5.3. Property, plant and equipment by asset class

The assets presented below do not meet the definition of investment property.

Land with a value equal to or in excess of \$10 000 is capitalised, otherwise it is expensed. Land owned by the CPB is recorded at fair value. Detail about the Board's approach to fair value is set out in note 8.1.

Property, plant and equipment

	2025	2024
	\$'000	\$'000
Land		
Land at fair value	9 793	9 793
Total land	9 793	9 793
Total property, plant and equipment	9 793	9 793

6. Liabilities

6.1. Payables

	2025	2024
	\$'000	\$'000
<u>Current</u>		
Contractual payables	182	101
Accrued expenses	2	16
Total current payables	184	117
Total payables	184	117

Payables and accrued expenses are recognised for all amounts owing but unpaid. Contractual payables are normally settled within 30 days from the date the invoice is received. All payables are non-interest bearing. The carrying amount of payables represents fair value due to their short-term nature.

Coast Protection Board
Statement of Cash Flows
for the year ended 30 June 2025

7. Outlook

7.1. Unrecognised contractual commitments

The CPB had no unrecognised contractual commitments at 30 June 2025.

7.2. Contingent assets and liabilities

Contingent assets and contingent liabilities are not recognised in the Statement of Financial Position, but are disclosed by way of a note and, if quantifiable, are measured at nominal value.

The CPB is not aware of any contingent assets or contingent liabilities.

7.3. Events after the reporting period

There are no known events after balance date that affect these financial statements in a material manner.

8. Measurement and risk

8.1. Fair value

AASB 13 *Fair Value Measurement* defines fair value as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants, in the principal or most advantageous market, at the measurement date.

Initial recognition

Non-current assets are initially recorded at cost or at the value of any liabilities assumed, plus any incidental cost involved with the acquisition.

Where assets are acquired at no value, or minimal value, they are recorded at fair value in the Statement of Financial Position. However, if the assets are acquired at no or nominal value as part of a restructuring of administrative arrangements then the assets are recognised at book value (that is the amount recorded by the transferor public authority prior to the restructure).

Revaluation

Non-current tangible assets are valued at fair value and revaluation of non-current assets or a group of assets is only performed when the fair value at the time of acquisition is greater than \$1.5 million and estimated useful life is greater than three years.

Every six years, the CPB revalues its land via an independent Certified Practising Valuer. If at any time management considers that the carrying amount of an asset materially differs from its fair value, then the asset will be revalued regardless of when the last valuation took place.

Assets disclosed at independent valuation

The CPB's land assets, comprising Crown land dedicated to the CPB or held by the Minister for Climate, Environment and Water on behalf of the CPB, were revalued as at 30 June 2024. The independent revaluation was undertaken by Certified Practising Valuer, Mr Stuart Bruce-Gordon, Managing Advisory Valuer, AAPI CPV.

A market based method was used when by comparing property data to that of similar sales with consideration of restrictions on use and/ or zoning, property size and shape, topography, location, sale date and market movement, if any, and other relevant factors specific to the land being valued.